# NAVIGATING NON-TARIFF MEASURES

# INSIGHTS FROM A BUSINESS SURVEY IN THE EUROPEAN UNION







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# Abstract for trade information services

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International Trade Centre (ITC) European Commission (EC)

Navigating Non-Tariff Measures: Insights From A Business Survey in the European Union

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The paper examines how non-tariff measures (NTMs) applied by the European Union's major trading partners impacts EU exporters of goods – results are based on a survey of 8,100 companies from across 26 sectors in the EU's 28 member states – describes the survey methodology; presents the main results obtained in terms of impact on EU companies, by type of NTM, effects on companies of different sizes, particularly micro, small and medium-sized enterprises; draws conclusions on the importance of the role of the EU's negotiating agenda and implementation work to facilitate international trade. It includes survey data statistics and bibliographical references.

Descriptors: European Union, Non-Tariff Measures, Market Access, Exports, SMEs, Trade Policy.

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#### English

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ii MAR-16-66.E

# **Foreword European Commission**



To be successful, EU exporters need to make a substantial effort to understand and comply with all trade formalities and regulations that apply to their products in the European Union (EU) and in third country markets. The EU, and the European Commission in particular, supports these efforts by promoting transparency of rules, coherence of international regulations and standards, and mutual recognition in full respect of the right of governments to pursue their legitimate public policy objectives. The EU has an ambitious agenda cutting across several policy areas. It aims to promote international agreements for better cooperation, and convergence or harmonization of legislation. The Commission's Market Access Database also helps clarify export conditions for EU companies by providing product-specific information on tariffs, import requirements and statistics for over 100 partner countries.

Becoming a successful exporter, however, still requires a lot of effort, particularly for small and medium-sized enterprises (SMEs). The Commission carried out this comprehensive pan-European survey of exporting companies in close cooperation with the International Trade Centre, a United Nations agency well-known for their work in this field. The survey and this report highlight the challenges firms face and bring new evidence on how non-tariff measures the EU's major trading partners apply affect actual EU exporters.

The report offers a wealth of detailed information and confirms the essential role of our negotiating agenda and implementation work to facilitate international trade. It also confirms the Commission's approach to accessing third country markets and the compelling need to further focus the efforts by EU Member States, business and the Commission on the most important barriers that hamper market access for our companies. Our continuous efforts to support EU exporters, in particular SMEs, will achieve maximum impact if they allow businesses to find their way through the variety of trade rules and regulations described in this report.

Our work is further enhanced through initiatives such as the Market Access Strategy and its Trade Database, and the Intellectual Property Rights and Trade Defence Helpdesks for small and medium-sized firms. In particular, where EU exporters face unjustified trade obstacles, the Commission, together with Member States and business, will identify and pursue appropriate strategies to remove them. This report also highlights how important is that trade infrastructure functions well, both at home and in the importing countries. Aside from tackling trade hurdles in partner countries, further streamlining of export formalities could also help EU exports. The report highlights, in particular, opportunities for further improvement in the area of rules of origin and customs procedures, as well as access to information for existing and potential exporting firms. It also points to the critical role EU Member States have to play in managing and implementing the EU's customs regime, in making it easier to get various certificates and supporting documents, and in streamlining their trade and investment promotion activities.

This report also reconfirms how important it is for the EU, its Member States and stakeholders to work together under the 'Enhanced Market Access Partnership'. It is vital they cooperate in implementing existing regulations and agreements, in supporting EU exporters overcome non-tariff barriers, in tackling trade barriers and in streamlining procedures.

This should save EU exporters time and money, thus making their products more competitive on world markets and helping them to participate more successfully in global value chains. Such joint efforts should ultimately help to ensure growth and jobs: on average every billion euros worth of EU exports supports more than 14000 jobs in the EU.

The report demonstrates how lowering barriers to trade can also help developing country partners. It is not only EU exporters who benefit, but also traders in developing and emerging economies. Lower barriers enable more firms to integrate within global and regional value chains, bringing knock-on benefits of inclusive growth and sustainable development. In this way, international trade can deliver in its role as a way to help countries achieve the United Nations' Sustainable Development Goals.

Jean-Luc Demarty

Director-General for Trade, European Commission

## **Foreword International Trade Centre**



Trade in the 21st century faces fewer traditional tariffs, but has seen a proliferation of rules and regulations that affects the movement of goods and services. These non-tariff measures (NTMs) can play an important role in addressing safety and environmental issues. Yet, many small and medium-sized enterprises (SMEs) are unable to recognize or meet many of these standards. By enhancing the transparency of these measures, we can go a long way in helping businesses to navigate this new global trade landscape.

This report provides valuable insights about NTMs, as experienced by European exporters. The report is based on 8,100 company interviews in all 28 European Union (EU) countries, most of them SMEs, and covers their perception of NTMs as they

source from and export to non-EU markets. It is a meaningful complement to ITC's NTM Survey work since 2010, which focuses on companies in developing countries exporting to and from the European Union.

This survey shows that EU businesses report regulatory obstacles much as businesses in developing countries do. Their main concerns are technical regulations, conformity assessment procedures and rules of origin. They share the view that the burden is entirely or partially due to procedural obstacles, rather than to the stringency of the regulations themselves.

Many barriers arise due to local capacities and facilities. Market access begins at home, but ends in the destination market. There is scope to work with partner authorities on streamlining processes, harmonizing regulations and providing consistent, transparent and timely information – especially for smaller companies and first-time exporters.

Access to trade and market intelligence is critical to export success. However, many SMEs struggle to find information about requirements in destination markets, particularly in developing economies. ITC has developed programmes to provide critical market intelligence and is at the forefront of advocating transparency in trade.

With EU support, ITC provides intelligence to companies and policymakers on non-tariff regulations imposed by more than 90 countries. ITC ensures that SME concerns about regulatory and procedural trade obstacles are brought to policymakers and other stakeholders for action in countries, regions and multilateral organizations. Recently, ITC, the World Trade Organization (WTO) and the United Nations Department of Economic and Social Affairs (UNDESA) launched an 'e-Ping' alert system for technical barriers to trade and sanitary and phytosanitary measures notified at the WTO.

These initiatives are part of ITC's ongoing dialogue with exporters and importers, in order to monitor the constantly changing trade challenges, and tailor policy responses accordingly. The solutions are sometimes much closer to home than one might expect.

This report shares concerns of European exporters, often in their own words. Unprecedented in scope, we hope that this report will serve as a springboard to integrate the voice of European business in trade negotiations and policymaking. We also hope that this report will serve as a benchmarking tool for trade-related technical assistance, so that developing countries improve their capacity to trade with the EU. I look forward to collaborating with EU partners on this important effort.

Arancha González

Executive Director, International Trade Centre

iv MAR-16-66.E

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# **Contents**

Foreword European Commission	ii
Foreword International Trade Centre	ii
Acknowledgement	
Acronyms	vii
Executive Summary	ix
Chapter 1: Context and rationale	1
Chapter 2: Survey methodology and implementation	3
2.1. Methodology	3
2.2. Survey implementation	4
Chapter 3: Key findings	5
3.1. The impact of NTMs on the private sector	5
3.2. NTM-related obstacles by type	6
Source: ITC business survey in the EU, 20	015-20167
Complex certification procedures	8
Strict labelling requirements	
Problems with compliance with rules of or	igin regulations10
Bureaucratic export requirements	13
More information and transparency are ne	eeded15
Chapter 4: Findings for micro, small and medium-size	d enterprises17
Chapter 5: Findings for developing countries	
Chapter 6: Conclusion and way forward	23
Annex A. Survey methodology and implementation	25
Annex B. Survey results – detailed figures	40
Annex C Furonean Union Member States tables	52

# **Tables and Figures**

T-1-1- 4	In a second with the second second second second the second secon	_
Table 1.	Issues with burdensome regulations raised by EU exporter, by type	
Table 2.	Type of NTM-related obstacles for rules of origin and export-related measures	
Table 3.	Types of procedural obstacles related to rules of origin – preferential and non-preferential	
Table 4.	Export-related measures by type and implementing authority	
Table 5.	Types of procedural obstacles related to export measures	
Table 6.	Procedural obstacles by type of regulation	
Table 7.	Firms' transactions and incidences of NTMs by size	
Table 8.	Average number of NTMs and procedural obstacle per transaction, by destination	
Table A1.	Estimated sample size by sector and company size	
Table A2.	Estimated sample size by country	
Table A3.	Survey database description	
Table A5.	Procedural obstacles	
Table A6.	Survey sectors	
Table A7.	The NTM Survey process	
Table A8.	Business register (BR) by EU Member States	
Table A9.	Sector composition of companies interviewed by telephone, by company size	
Table A10.	Destination markets of companies interviewed by telephone, by company size	
Table A11.	Sector composition of companies interviewed in face-to-face	
Table A12.	Destination markets of companies interviewed face-to-face, by company size	
Table B1. Table B2.	Face-to-face interviews – share of companies facing burdensome NTMs by destination  Product certification issues by sector and company size	
Table B2.	Labelling issues by sector and size class	
Table B3.	Type of burdensome NTM according to who applies the measure	
Table B5.	Burdensome NTM's by type of measure	. 40
Table B6.	Procedural obstacles by type and NTM chapter	
Table C1.	Distribution of issues by NTM chapter by country	
Table C1.	Reasons for burdensome NTMs and applications of NTMs by country	
Table C2.	Reasons for burdensome NTMs and applications of NTMs by Country	. 55
Figure 1.	Share of companies affected by burdensome NTMs at export, by main sector	5
Figure 2.	Geographical distribution of exports (top 20 destinations)	
Figure 3.	Share of companies and transactions affected by NTMs, by size	
Figure 4.	Share of EU exporters and transaction affected by NTMs, by partner regions	
Figure 5.	Type of procedural obstacles encountered in partner countries by EU exporters	. 20
Figure 6.	Challenges to sourcing from developing countries	. 21
Figure A1.	Number of companies interviewed	. 35
Figure A2.	Characteristics of companies interviewed by telephone	. 36
Figure A3.	Characteristics of companies interviewed face-to-face	
Figure B1.	Share of companies affected by NTMs when exporting, by sector	
Figure B2.	Share of companies affected by NTMs when exporting, by destination	
Figure B3.	Type of burdensome NTM by company size	
Figure B4.	Type of burdensome NTM by destination market	. 49

MAR-16-66.E vii

# **Acronyms**

Unless otherwise specified, all references to dollars (\$) are to United States dollars, and all references to tons are to metric tons.

EC European Commission

EU European Union

FAO Food and Agricultural Organization of the United Nations

FTA Free Trade Agreement

GSP Generalized System of Preferences

HS Harmonized System

IMF International Monetary Fund
ITC International Trade Centre
MAST Multi-agency support team

NTB Non-tariff barrier
NTM Non-tariff measure

OECD Organisation for Economic Co-operation and Development

SIC Standard Industrial Classification
SME Small and medium-sized enterprise
SPS Sanitary and phytosanitary measures

TBT Technical barriers to trade

UNCTAD United Nations Conference on Trade and Development
UNIDO United Nations Industrial Development Organization

WTO World Trade Organization

viii MAR-16-66.E

# **Executive Summary**

# Tackling NTM-related trade cost - today's key challenge in world trade

With the fall of tariffs in many markets around the world, especially in OECD countries, the focus of trade policymakers has gradually shifted to tackling unnecessary costs associated with non-tariff measures (NTMs). A large body of evidence suggests that NTMs have become relatively more important in trade policy. These measures are mostly non-discriminatory regulations aimed at preserving legitimate interests such as protection of security and health of consumers or the environment. Non-tariff barriers (NTBs) are a subset of NTMs and are defined as measures that have a protectionist and discriminatory intent, for example when they are excessive, dissimilar and unjustifiably unrelated to equivalent measures elsewhere or simply poorly implemented.

The dividing line between an NTM and an NTB is not always clear, often requiring complex legal and economic analysis. Nevertheless, even NTMs, which have been put in place without any trade-restrictive intent, can sometimes be more burdensome on exporting and importing firms than required, especially when information about applied measures and related procedures is lacking, cost of compliance is unjustifiably high or they are simply poorly implemented. In those circumstances, non-tariff measures become trade obstacles, which are experienced differently across countries, sectors and types of companies, such as micro, small and medium-sized enterprises (MSMEs). Understanding the impact of NTMs is important to determine where further corrective action is needed.

## Bringing the voice of EU exporters into the debate: The ITC survey on NTMs

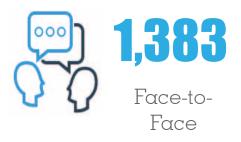
This report contributes to this objective by presenting the perceptions of EU companies engaged in exporting to major markets. It presents the results of an unprecedented survey conducted by the International Trade Centre (ITC) on the incidence of NTMs. It documents the experiences of EU exporters aimed at gaining a deeper understanding of firm-level perception of NTMs and their associated costs, which by their nature are hard to quantify.

The NTM Survey carried out in 2015 and 2016 used a state-of-the-art methodology that has been successfully implemented in more than 35 developing countries worldwide. A sample of EU exporters, representative by sector and size, was drawn from the legally registered exporting companies of all sizes and types of ownership within the EU. This is the first NTM survey carried out in Europe on a representative sample of EU companies.

# Over 8,000 interviews across 28 countries and 26 sectors

More than 71,000 companies were contacted and 8,100 participated in the telephone interviews, which served to identify whether the firm had experienced over the past 12 months any problems related to trade regulations other than tariffs (NTMs) when selling to foreign markets.





Out of 2,840 firms that reported issues with NTMs, 1,383 accepted to share, in individual face-to-face interviews, comprehensive details on the trade obstacles they experienced. This second stage allowed capturing for every firm information about all products (HS6 level) traded and all partner countries (export destinations), the type of regulatory burdens and related procedural obstacles experienced in each of these combinations of products and partner countries, detailed accounts of time and cost related to these trade obstacles as well as company characteristics and recommendations for overcoming the issues faced.



The compilation of data gathered during the two rounds of interviews led to a unique database covering goods exported from all 28 EU Member States, by companies of all sizes, in 26 agricultural and industrial sectors. The majority of them (82%) produce the goods they export and have been operating for more than 20 years.

# Top 3 markets captured: United States, the Russian Federation and China

The structure of the EU exports also influenced the distribution of interviews by destination market. Interviewed companies reported selling to about 150 foreign markets. Random sampling within each sector led to a good coverage of the main EU export destinations, such as the United States, China and other Asian countries.



#### One-third of exporters face NTM-related trade obstacles



The exporters' replies give a broad, albeit complex, picture of the issues associated with NTMs, as seen through the eyes of EU companies that export to extra-EU markets. In a period when global trade flows are growing at a historically low pace, one encouraging finding of the report is that 64% of respondents reported no major regulatory obstacle in their main markets.

Only 36% reported facing restrictive regulations or related obstacles that act as important impediments to their exporting activities. This percentage is lower than the one recorded by ITC for developing countries, which on average amounts to 50%. The problems can derive from the stringency of the

regulations, from bureaucratic complexities but also from lack of information on the measures and the procedures.

#### Top 3 NTMs reported: SPS measures, TBT and rules of origin

EU exporters report difficulties meeting technical and conformity assessment requirements related to technical barriers to trade (TBT) and sanitary and phytosanitary measures (SPS) imposed by their respective partner countries. They raise issues regarding compliance procedures with EU or home country regulations (export-related measures), as well as with the procedures to obtain certificates of origin.

#### Exporters face procedural rather than regulatory obstacles

Another key finding of this report is that, in the majority of cases, the burden is entirely or partially due to *procedural obstacles*: these are linked to the way in which companies need to prove compliance with a given regulation (e.g. approval of procedures or information and transparency issues), rather than to the stringency of the regulations themselves. The process of obtaining the necessary certificates often ends up being long and burdensome.



#### Businesses' experience helps trade negotiation and facilitation

These results confirm the essential role of the EU negotiating agenda and implementation work in order to facilitate international trade through regulatory cooperation and approximation, trade facilitation, and promotion of transparency. It also confirms the importance of the European Commission's and ITC's continued efforts to support exporters, in particular SMEs, in finding their way in the variety of NTMs that apply across markets, through initiatives such as the Market Access Database and ITC's Market Access

Map which provides data on tariff and non-tariff regulations imposed by more than 90 countries. More recently, ITC, with the World Trade Organization (WTO) and the United Nations Department for Economic and Social Affairs (UNDESA), launched the 'e-Ping' alert system, which gives timely TBT and SPS-related information notified by WTO members.

The survey suggests the need to enhance efforts of the European Union and its Member States, including in the context of its Market Access Partnership, to make information more available, to better publicize existing information and to further simplify procedures.

This survey provides insights into making trade easier between developing countries and the EU. This is important, especially in light of the dominance in trade of global and regional value chains.

Finally, the survey complements existing findings from ITC NTM surveys in developing countries. It brings new evidence from developed economies that can serve as a benchmarking tool to for trade policies and development assistance.

MAR-16-66.E xi

# **Chapter 1: Context and rationale**

In a global context of increasing economic liberalization, the importance of trade barriers resulting from non-tariff measures (NTMs) has risen in recent decades. Non-tariff measures refer to government regulations that affect exports and imports. For the most part, these are non-discriminatory regulations aimed at preserving security and health of consumers or the environment. While such regulations are most often perfectly legal and legitimate, compliance with differing requirements across countries might be complex and costly for companies seeking to export, particularly for small and medium-sized enterprises (SMEs).

As a result, multilateral rules in the World Trade Organization (WTO) and most regional and bilateral trade agreements (already implemented or under negotiation) include provisions on NTMs. The objectives of these rules are to facilitate regulatory convergence, promote transparency and prevent and address trade frictions resulting from NTMs without challenging their legitimate objectives. In this context, it is important to better understand the impact of NTMs. This presents the experiences of EU companies.

The European Commission has been negotiating NTM provisions in multilateral and bilateral free trade agreements (FTAs). Where NTMs constitute trade barriers, for example because they are discriminatory or disproportionate, they become non-tariff barriers to trade (NTBs). The Commission tackles these NTBs, together with Member States and business, under the Market Access Partnership.<sup>3</sup> In addition, the European Commission is actively engaged in research aimed at advancing the knowledge and quantification of the impact of these measures.

The International Trade Centre (ITC) is joint agency of the United Nations and the World Trade Organization. ITC is a founding member of the Multi-Agency Support Team on NTMs (MAST)<sup>4</sup> since its creation in 2008. Under its development mandate, ITC has developed a programme that aims to increase the transparency and understanding of NTMs and their impact on trade. ITC's Market Access Map<sup>5</sup> programme collects and maps more than 18,000 regulations applied by 90 countries. To identify which of these many regulations represent a trade obstacle and why, ITC has developed a methodology to survey exporting and importing companies to capture at the most detailed product and partner country level the NTM-related trade impediments they face. This methodology has been successfully implemented in 35 developing countries.

ITC's business surveys are a recognized mechanism for gaining a deeper understanding of the firms' experiences with NTMs. Building on ITC experience and knowledge, the European Commission financed a unique business survey of EU exporters and importers.

The NTM Survey carried out by ITC in 2015 and 2016 – the EU Survey – aimed to identify perceived obstacles companies face in exporting from and importing into the EU at the product and partner country level. The resulting comprehensive database serves as an important source of information on NTMs that EU companies consider burdensome. This private sector perspective is a meaningful contribution to reviews of legislation and administrative processes related to exporting and importing.

MAR-16-66.E 1

<sup>&</sup>lt;sup>1</sup> NTMs studied in this report include technical requirements, conformity assessment requirements; pre-shipment inspections and other entry formalities; trade remedies; quantity control measures; charges, taxes and price control measures; finance measures; anti-competitive measures; trade-related investment measures; distribution restrictions; restrictions on post-sales services; subsidies; government procurement restrictions; intellectual property requirements; preferential rules of origin and related certificates of Origin; Non-preferential rules of origin and related certificates of origin; and export-related measures.

<sup>&</sup>lt;sup>2</sup> These measures might also be discriminatory and/or non-proportionate but these cases are less frequent.

<sup>&</sup>lt;sup>3</sup> In the framework of the Market Access Strategy (http://trade.ec.europa.eu/doclib/html/134591.htm), the Market Access Partnership brings together the European Commission, EU Member States and business representatives on a regular basis, both in Brussels and locally, to identify trade barriers and define a common strategy to removes barriers, which can range from soft actions (diplomacy) to enforcement in the context of WTO/FTAs.

<sup>&</sup>lt;sup>4</sup> FAO, IMF, ITC, OECD, UNCTAD, UNIDO, World Bank, and the WTO.

<sup>&</sup>lt;sup>5</sup> ITC's Market Access Map, available at <a href="www.macmap.org">www.macmap.org</a>, can be accessed free of charge for developing country users.

<sup>&</sup>lt;sup>6</sup> Grant Contract SI2.696415.

The exporters' replies to quantitative and qualitative questions give a complex picture of the companies' perception of NTMs when selling in extra-EU markets. Reported hurdles derive from perceived stringency of regulations, bureaucratic complexities, but also from lack of information on applicable measures and procedures.

The companies' replies have been processed in this report 'as such'. They have not been changed when these replies did not represent the most accurate description of the actual regulatory setting. This was done to maintain the 'perception element' of the responses.<sup>7</sup>

This report explains how the EU Survey was implemented and the type of information that was gathered. It also gives an overview of key findings. It is meant to be an opening step towards deeper analysis of survey results, for example for specific sectors, partner countries or types of NTMs, and comparison with results from countries covered by other ITC NTM surveys.

2 MAR-16-66.E

<sup>&</sup>lt;sup>7</sup> The 'trade barriers' section of the European Commission's Market Access Database (http://madb.europa.eu/madb/indexPubli.htm) provides a repository of the majority of the trade barriers, which are reported to the Commission. Many of those relate to NTMs. The systematic and representative EU Survey is meant to complement this information.

# Chapter 2: Survey methodology and implementation

# 2.1. Methodology

ITC's NTM Surveys are based on a global methodology. The basis of the NTM Survey is identical across all surveys and enables ITC to create cross-country analyses and comparisons. It defines the basic sampling methodology, the NTM Survey process and modalities. The NTM Survey's country-specific process is developed with local stakeholders and defines the sectors covered and the survey population, as well as the questionnaires.

### Scope and coverage of the EU Survey

The NTM Survey covers legally registered exporting companies of all sizes and types of ownership within the EU. The final sample frame consists of more than 250,000 exporting companies from the 28 EU Member States. Sampling is random and representative at the EU level for each of the 26 export sectors covered, which allows for the extrapolation of survey results. The survey covers trade in goods only. The definition of the 26 sectors is based on the Standard Industrial Classification (SIC), with slight deviations to better reflect the share of trade and number of companies within each group.

Companies trading arms and minerals are excluded. The sample is defined to ensure interviews in all 28 Member States (covering the most important export sectors in each) and representativeness across different company sizes. The sampling method is described in Annex A and is elaborated in further detail in a dedicated note, which is available on ITC's website: <a href="https://www.ntmsurvey.org/eu">www.ntmsurvey.org/eu</a>.

#### Interviews and database

The NTM Survey process consists of two steps. First, telephone interviews are conducted with the sampled firms. Second, face-to-face interviews are undertaken with the subset of companies that report difficulties with NTMs during the telephone interviews and are willing to participate.

At the telephone interview stage, the representatives of the surveyed companies, generally export specialists or senior-level managers, are asked whether their company has experienced, in the preceding year, trade-related problems other than tariffs (NTMs) when selling to extra-EU markets. In addition, these interviews capture the main HS6 product <sup>10</sup> exported (sector of activity), the destination markets <sup>11</sup> as well as firm characteristics such as the number of employees (firm size) and the firms' experience (number of years in operation). <sup>12</sup>

Firms that face NTM-related trade obstacles and are willing to share their experiences in greater depth and detail are invited to face-to-face interviews. The NTMs that are perceived as burdensome are further investigated and more information is collected on the type of regulatory burdens they create for companies and the aggravating role of related procedural obstacles. This information is captured for each pair of product and export destination.

The interviews are conducted face-to-face due to the complexity of issues related to NTMs and the sensitivity of information. Face-to-face interactions with experienced interviewers, trained by ITC on the survey methodology and questionnaires, ensure that respondents correctly understand the purpose and

MAR-16-66.E 3

<sup>&</sup>lt;sup>8</sup> For more details see *The Invisible Barriers to Trade – How Businesses Experience Non-Tariff Measures*, ITC technical paper 2015. Available at <a href="www.ntmsurvey.org">www.ntmsurvey.org</a>.

<sup>&</sup>lt;sup>9</sup> European Commission, DG Trade, Trade Analysis and Chief Economist Unit.

<sup>&</sup>lt;sup>10</sup> HS6 product means that the product is classified at the 6-digit level of the harmonized commodity description and coding system.

<sup>&</sup>lt;sup>11</sup> The destination/origin markets have been defined in collaboration with the European Commission and include the following 11 categories: United States, Canada, Latin America, China, Japan, Other Asia, Africa, Middle East, Russian Federation, Other Eastern Europe and Others.

<sup>&</sup>lt;sup>12</sup> The telephone interviews were recorded either by a Computer Assisted Telephone Interview (CATI) system, an ITC online capturing system, computer spread sheets, or on paper.

the coverage of the survey, and that reported issues are accurately captured according to predefined categories. <sup>13</sup>

The compilation of the data gathered during the two rounds of interviews lead to a unique database that combines four sets of information: company information (firm characteristics), trade information (the pairs of products and partner countries), NTM information (burdensome regulations and related procedures), and other types of information (problems related to sourcing from developing countries). The four sets of information are interlinked by the company ID which allows redrawing the full interviews and details the NTM-related obstacles. Annex A contains a more detailed description of the database.

## 2.2. Survey implementation

At the telephone interview stage, more than 71,000 companies were contacted, with 8,100 exporters responding to the full questionnaire, implying a participation rate of 11% in the first stage of the NTM Survey. Among the companies surveyed by telephone, 2,840 reported facing NTM-related obstacles of which 1,383 (approximately 49%) participated in face-to-face interviews. The participation rate was slightly higher for medium-sized enterprises than for small and large ones.

#### **Telephone interviews**

All companies interviewed by telephone are exporting goods. In addition, almost half are also importers, primarily of intermediate inputs. Regarding the size of the sampled companies, about half are micro or small (i.e. less than 50 employees), 28% medium-sized and 19% large (i.e. more than 250 employees). Small companies are generally less export-oriented than large companies. On average across all company sizes, exports represent 35% of the total value of sales. The larger companies are more experienced. The majority (82%) of them are producing the goods they export and most have been operating for more than 20 years.

A representative sample of companies was interviewed in each of the 26 sectors. The structure of the export sector also influences the distribution of interviews by destination market. The main export destinations of interviewed companies are the United States, China and other Asian countries.

#### **Face-to-face interviews**

Overall, 1,383 exporters participated in the in-depth face-to-face interviews. The face-to-face sample is by design driven by the degree of companies' affectedness by burdensome NTMs, with a higher number of interviews held in sectors with high affectedness. Similarly, the distribution of interviews across company types and destination markets is influenced by the telephone interview results – companies with a high number of products and markets affected are more strongly represented. In the face-to-face interview stage, 43% of respondents represented micro or small firms, 32% medium-sized and 23% large firms.

<sup>&</sup>lt;sup>13</sup> The face-to-face interviews were recorded on paper and then compiled in computer spread sheets.

# **Chapter 3: Key findings**

## 3.1. The impact of NTMs on the private sector

Out of the 8,100 exporters interviewed by telephone, 36% reported facing restrictive regulations or related procedural obstacles to trade while exporting or importing goods. The hurdles are faced while exporting rather than importing. There is significant variation across sectors. For example, almost half of companies exporting agri-food products report NTM-related trade obstacles when exporting compared with 33% in the manufacturing sector (see Figure 1 and, in more detail, Figure B1 in Annex B). It is important to note however, that the agri-food sectors represent only about 13% of the exporters interviewed and less than 10% of exports.

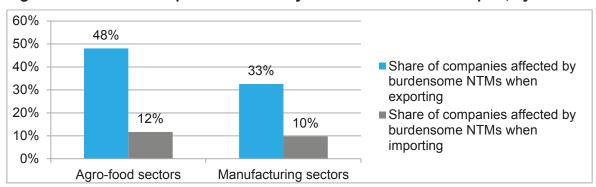


Figure 1. Share of companies affected by burdensome NTMs at export, by main sector

Source: ITC business survey in the EU, 2015-2016.

According to the methodology, a company is considered to be 'affected' if it declares that at least one of its products is adversely affected by a regulation applied by one of its partner countries, its home government or the EU.

In terms of sectors, agri-food products are particularly impacted by sanitary and phytosanitary standards (SPS) and the related certification or control procedures as these products are generally highly perishable and fragile. Furthermore, most countries are very vigilant about consumer safety and put special emphasis on the control of food products.

In comparison to the agri-food sector, companies from the manufacturing sector are relatively less affected by NTMs (25-40%). Surveyed exporters of chemicals, instruments and industrial machinery declare to be more affected, while exporters of the paper, printing and wood industry as well as metal products are relatively less affected (Figure B1 in Annex B).

The experience with NTMs also differs according to the destination markets. Figure 2 shows, per destination market, the number of exported products that are reported to face burdensome NTMs and the number of exported products that are not. In particular, surveyed companies declare to be more affected when exporting to developing countries and economies in transition than to developed partners (Table B1 in Annex B). <sup>14</sup>

The countries with the highest number of reported NTM issues are not necessarily the countries with the highest incidence of problems. The random sampling by sector implies that exports to important partner countries are captured more frequently than less important export destinations, implying a higher probability to capture NTM issues. Rather than the absolute number of NTM issues reported, it is important to compare the share of affected transactions across destinations. For example, of the 1,025 captured

MAR-16-66.E 5

<sup>&</sup>lt;sup>14</sup> Only in Iran, State of Palestine, Turkmenistan, Cayman Islands, Liberia, Afghanistan, Lao People's Democratic Republic, Papua New Guinea, Aruba, Tajikistan, Timor-Leste exporters declare that they have issues with 80% or more of their exports.

export flows to the United States, 455 were reportedly associated with specific burdens, implying that in 570 cases, the EU companies did not encounter a significant hurdle worth reporting, resulting in a 44% incidence.

In countries such as Saudi Arabia or Brazil, although the total number of reported transaction with burdensome NTMs is lower, the complaints recorded have a much higher incidence, in the range of 70% (235 products affected out of 335 products exported) and 60% (217 products affected out of 369 products exported) respectively, which indicates the perceived problematic nature of these countries when it comes to NTMs.

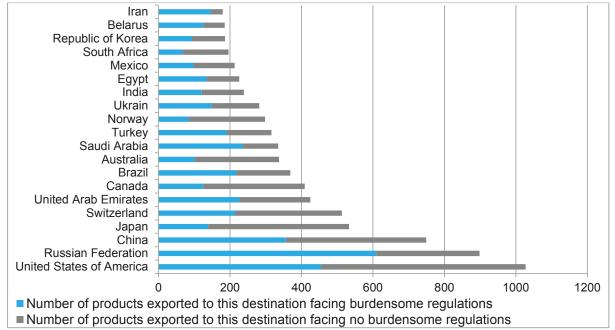


Figure 2. Geographical distribution of exports (top 20 destinations)

Source: ITC business survey in the EU, 2015-2016

To allow for a better understanding of the nature of problems faced by the EU exporters, ITC separates difficulties faced by the companies according to two broad categories: burdensome NTMs (or regulatory obstacles) and procedural obstacles. NTMs are official – mostly legitimate – regulations implemented by competent authorities in the exporting or importing country that traders must comply with (see Section 1). Procedural obstacles are hurdles that companies face in complying with these regulations, for example costs or delays related to obtaining necessary certificates.

Any given regulation may be considered burdensome by exporters because of the related procedural obstacles rather than the regulation itself. These procedural obstacles can occur either in the destination countries or in the EU, irrespective of which country applies the NTM. In the following section, the nature and type of problems are discussed in detail.

# 3.2. NTM-related obstacles by type

The 1,383 EU exporters that participated in the face-to-face interviews reported about 7,200 issues as defined by unique combinations by company, product, regulation and partner country (Box 1).

The vast majority of issues (81%) declared by EU exporters are faced in partner or transit countries. Fewer than 20% are issues that exporters need to solve in the EU or in the Member States before shipping goods abroad.

# Box1. Unit of analysis of NTM indicators

The statistics in this report are based on the count of NTM issues, the most disaggregated data unit of the NTM Survey. Each NTM issues is multidimensional, taking into account the reporting company, the product, the type of NTM, the partner country and, if relevant, the related procedural obstacles, which would be counted separately.

For example, if three products are affected by the same NTM applied by the same partner country and reported by the same company, the results would include three NTM issues. Similarly, if two companies report the same measure imposed on the same product by the same destination country, it would be counted as two different NTM issues. This applies to all the indicators presented in this report.

Table 1 shows the distribution of reported issues according to the NTM classification used for the ITC NTM Surveys. The regulations that exporters most often experience as a burden are conformity assessments and procedures and technical requirements, which refer to both technical barriers to trade (TBT) and sanitary and phytosanitary measures (SPS). These regulations include product certification and registration imposed by partner countries, labelling and marking requirements, as well as import authorizations for SPS or TBT reasons, fumigation requirements and regulations on product characteristics. The high incidence of SPS and TBT measures found in this survey confirms findings of previous investigations and the widely perceived problematic nature of these measures. <sup>15</sup>

Table 1. Issues with burdensome regulations raised by EU exporter, by type

	Number of issues (product/destination/partner)	Share of Total (%)
A. Technical requirements	1,229	16.9
B. Conformity assessment	2,314	31.9
C. Pre-shipment inspections and other entry formalities	582	8.0
D. Trade remedies	41	0.6
E. Quantity control measures	215	3.0
F. Charge, taxes and price control measures	193	2.7
G. Finance measures	103	1.4
H. Anti-competitive measures	33	0.5
I. Trade related investment measures	10	0.1
J. Distribution restrictions	24	0.3
K. Restrictions on post-sales services	12	0.2
L. Subsidies	1	0.0
M. Government procurement restrictions	29	0.4
N. Intellectual property	13	0.2
O1. Preferential rules of origin and related certificates of origin	580	8.0
O2. Non-preferential rules of origin and related certificates of Origin	594	8.2
P. Export related measures	1,291	17.8
Total	7,264	100

Source: ITC business survey in the EU, 2015-2016.

MAR-16-66.E 7

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<sup>&</sup>lt;sup>15</sup> This is reflected in previous investigations such as European Commission (2015) Small and Medium-Sized Enterprises and the Transatlantic Trade and Investment Partnership (<a href="http://trade.ec.europa.eu/doclib/docs/2015/april/tradoc\_153348.pdf">http://trade.ec.europa.eu/doclib/docs/2015/april/tradoc\_153348.pdf</a>), ITC work (<a href="http://www.intracen.org/itc/market-info-tools/non-tariff-measures/">http://www.intracen.org/itc/market-info-tools/non-tariff-measures/</a>, www.ntmsurvey.org), WTO disputes, as well as in the Commission's Market Access Database (<a href="http://madb.europa.eu/madb/indexPubli.htm">http://madb.europa.eu/madb/indexPubli.htm</a>) that records all burdensome trade barriers (NTBs) reported to the Commission, a large portion of which relate to TBT/SPS measures.

#### **Complex certification procedures**

In 66% (1,531) of all 2,314 issues reported in relation to conformity assessments, the problem is linked to obtaining some sort of product certification. 16 This problem constitutes the largest share of all NTM issues recorded during the survey - more than 20%. More than 90% of these reported product certifications were (partially or entirely) deemed problematic because of the procedural obstacles linked to certification the strict certification process rather than requirements themselves.

In 30% of the issues, the problem lies with time constrains such as delays related to certification, this is followed by high payments (27%), various administrative burdens (17%), information/transparency issues (9%), limited or inappropriate facilities related to the reported certificate (almost 8%), lack of recognition/accreditation (6%), and discriminatory behaviour of officials (2%).

One aspect raised on product certification is the need for companies to refer to an independent entity (mostly private but also sometimes public) designated by the regulator to perform the certification, which in turn may trigger subsequent procedural obstacles, such as delays (often due to the limited/inappropriate facilities related to the reported certificate in the home country), additional costs, or excessive administrative burdens.

For example, an Italian exporter of lamps reports: When exporting lamps and lighting fittings to the United States, we have to obtain a Certificate of Conformity, which can only be issued by SGS in Switzerland. This makes the procedure more burdensome and costly, since we have to first all the prerequisite documents Switzerland and then wait for up to 14 days to receive the certificate and prepare shipment.'18

'To export to Saudi Arabia, we must obtain a Halal certificate for our products. Due to the lack of a certifying authority in Greece, we have to refer to an independent private organization in Austria, which results in additional costs of €60,000 per year.'9

A Greek exporter of a mix for frozen yogurt to Saudi Arabia

'We are required to obtain a technical product certification, which is only implemented by one public certifying authority in the Russian Federation — Rostechnadzor. Because the certifying authority does not respond to direct queries, we need to hire intermediaries and consultants to establish a contact. The process is very expensive and time-consuming. We estimate the costs associated with this measure to be up to 33% of the value of the product.'

A Lithuanian exporter of fabricated structural metal products to the Russian Federation

'We have to certify our products with the China Compulsory Certificate (CCC), which can only be obtained after the products have been tested in China. This is burdensome because there is an unusually high fee of about €2,000 per product variety, but also because the testing requirements are not revealed by the Certification and Accreditation Administration of China (CNCA)'

A Bulgarian exporter of wooden windows to China

<sup>&</sup>lt;sup>16</sup> These are of various types and have been grouped.

<sup>&</sup>lt;sup>17</sup> This latter aspect is quite interesting and will require further investigation because according to the WTO TBT Agreement also the procedures need to be proportionate and non-discriminatory and specific disciplines are foreseen also with regard to fees.

<sup>&</sup>lt;sup>18</sup> This is to comply with the United States CFR regulations in Title 10 – Energy; (Part 429 - Certification, Compliance, And Enforcement For Consumer Products And Commercial And Industrial Equipment) and in Title 16 - Commercial Practices; (Part 305)

In this situation, having to rely on a non-EU company for certification makes it difficult to comply with the United States certification requirements.'

Companies face similar burdens when having their products certified by the relevant public authorities in their home countries. A Dutch company exporting malt extract to Indonesia reported that 'a health certificate is required to ensure that the product is safe for human consumption. The Food and Commodity Authority (NVWA), which requires a very detailed and precise product description, issue the certificate. Sometimes an application is rejected because of a minimal deviation of the description. The process takes up to five times as long in case of an extra-EU order compared to an EU order.' In a number of cases where product certification is entrusted to the relevant government authorities of the partner country, for example, the United States Food and Drug Administration (FDA), Certification and Accreditation Administration of China (CNCA), or the Russian Federation's Federal Environmental, Industrial and Nuclear Supervision Service (Rostechnadzor), different additional obstacles are raised such as information/transparency issues, or other procedural obstacles to compliance.

A small number of cases pertaining to product certification were deemed burdensome by the companies interviewed for reasons of the requirements being too strict or difficult to comply with. One such case is illustrated by a British exporter of lamb to Ghana, whose 'company has to provide a Health Certificate issued by a vet. The certificate has to be immaculate, as even a small typo could result in the goods being rejected despite there being no threat to human life. There is no possibility to amend the error, and we are given two options – either destroy the goods or return them, both of which cost roughly the same. It is a hit or miss situation, and it can be arbitrary.'<sup>21</sup> This problem mirrors similar exporter testimonies recorded through ITC NTM Surveys in other countries.

Product certification issues, such as those discussed above, were reported by companies across all size groups (Table B2 in Annex B). The main sectors affected by complex certification procedures, include food products, apparel and leather.

#### Strict labelling requirements

With 390 issues recorded, labelling requirements are the most frequently occurring type of technical regulations reported as burdensome. 22 In more than 25% of these issues, the problem relates to strict labelling requirements. For instance, when exporting plastic tubes, pipes and hoses, and fittings to Saudi Arabia, a Dutch company reports that it is required to ensure that the country of origin appears on the label of each item, as well as on the packaging and the pallets. To comply, the company would have to adjust its moulds, which would be

'When exporting to the United States, we have to obtain a certificate of label approval. Labelling requirements are very strict and include warnings to pregnant women, drunk driving, health issues, etc., and labels also have to reflect content. For example, there used to be a picture of a pumpkin on the label of one of the company's beers but its flavour was not pumpkin, so we were asked to change the picture. Some of the states also have their own additional requirements. '25

A United Kingdom beer exporter reports

<sup>&</sup>lt;sup>19</sup> Corresponding to the Saudi regulation: Regulation No. 1 on December 13, 2014 about the food systems

<sup>&</sup>lt;sup>20</sup> Corresponding to the Indonesian regulation: The National Agency of Drug and Food Control regulation No. 28 of 2013 concerning Importation Control of Drug Material, Traditional Medicine Material, Health Supplement Material, and Food Material into the Territory of Indonesia.

<sup>&</sup>lt;sup>21</sup> Matching regulation: Destination Inspection Department of GSA, FDA Guidelines For The Registration Of Pre-packaged Foods, Ghana Standards Authority Act.

<sup>&</sup>lt;sup>22</sup> Under the TBT agreement, technical regulations lay down product characteristics, including applicable administrative provisions such as labelling requirements.

very expensive considering it is only required by just one partner country. The company estimates that around 80% to 90% of its shipments are checked by customs and every time the company exports to Saudi Arabia, it is given penalties for not having all the required labels.<sup>23</sup>

In 75% of cases concerning labelling requirements, compliance is difficult due to various procedural obstacles, such as time constraints (21%), information/transparency issues (21%), costs related to compliance (14%), difficulties with translation (12%), or other obstacles.

An Irish company finds that interpretation of labelling legislation for seafood differs from port to port in China. The company has to send details of the product labelling in advance of the shipment to the customs authority in the port.

This is a very cumbersome process that takes three-to-four weeks as the company may have to re-print its product labelling to satisfy the customs authority even though the old labelling might be acceptable in another port.<sup>25</sup>

Most issues were reported in Food and Beverage, Chemical products and Machineries sectors, which together account for more than 50% of the complaints (Table B3 in Annex B).

### Problems with compliance with rules of origin regulations

Exporters reported two other types of regulations perceived to be burdensome NTMs: rules of origin and related certificates of origin, both preferential and non-preferential, as well as export-related measures.<sup>26</sup>

For the majority of these measures, the reported problem is caused by the related procedural obstacles as shown in Table 2. Complaints related to the regulations themselves are the minority.

Table 2. Type of NTM-related obstacles for rules of origin and export-related measures

	Regulatory obstacles	Procedural obstacles	Combination of regulatory and procedural obstacles	Total
Dyefovential vulee of evicin	38	319	223	580
Preferential rules of origin	6.6%	55.0%	38.4%	100.0%
Non-preferential Rules of	51	311	232	594
origin	8.6%	52.4%	39.1%	100.0%
Export related measures	327	455	509	1,291
Export-related measures	25.3%	35.2%	39.4%	100.0%

Source: ITC business survey in the EU, 2015-2016

Measures concerning rules of origin and the related origin certificates constitute around 16% of all issues recorded, and include measures pertaining to both preferential and non-preferential rules of origin (equally split). <sup>27</sup>

10 MAR-16-66.E

<sup>&</sup>lt;sup>23</sup> Corresponding to the regulation: Order of the Minister of Trade No. 1901 on October 31, 2002 about the implementing regulation of commercial labelling and marking system

<sup>&</sup>lt;sup>24</sup> Corresponding to the CFR regulation: Title 21 - Food and Drugs; PART 102-COMMON OR USUAL NAME FOR NON-STANDARDIZED FOODS | Title 21 - Food and Drugs; PART 130-FOOD STANDARDS: GENERAL | Title 21 - Food and Drugs; PART 101 FOOD LARELING.

PART 101 - FOOD LABELING.

<sup>25</sup> Corresponding to the regulation: National food safety standard on 'The General Principles of Pre-packaged Foods' Labels.; Notice on the investigation and punishment of food labelling violations.'

<sup>&</sup>lt;sup>26</sup> Export-related measures include export inspection, certification required by the exporting country, other export technical measures, export prohibitions,; licensing or permit to export, export registration, export taxes and charges, export price control measures, measures on re-export and other export-related measures.

<sup>&</sup>lt;sup>27</sup> The survey did not capture explicitly separately preferential and non-preferential Rules of Origin requirements, this distinction was made ex-post, during the data cleaning process, by checking if the EU had preferences in place with the product and destination for which the issue was raised.

In more than 90% of these cases, the burden is caused by related procedural obstacles, including delays (48%), high payments (21%), administrative burdens (14%), information/transparency issues (almost 10%), and to a limited extent, issues related to lack of recognition and discriminatory behaviour of officials.

Regarding high fees and payments, companies report this issue for certificates to prove the origin for both preferential and non-preferential cases. While for non-preferential cases the institution that issues the certificate (for example, a chamber of commerce) might require payment of fees, this should not be the case when certificates are issued by custom authorities (usually preferential).

These findings call for further analysis, which should take account of the differing practices in issuing certificates in Member States.

Table 3. Types of procedural obstacles related to rules of origin – preferential and nonpreferential

		No. of PO issues raised	% of total
	A1. Large number of different documents	116	7.3%
Administrative	A2. Documentation is difficult to fill out	41	2.6%
burdens related to	A3. Difficulties with translation of documents from or into other languages	11	0.7%
regulations	A4. Numerous administrative windows or organizations involved, redundant documents	69	4.3%
	B1. Information on selected regulation is not adequately published and disseminated	57	3.6%
Information/	B2. No due notice for changes in selected regulation and related procedures	3	0.2%
transparency issues	B3. Selected regulation changes frequently	22	1.4%
	B4. Requirements and processes differ from information published	69	4.3%
Discriminating	C1. Arbitrary behaviour of officials regarding classification and valuation of the reported product	5	0.3%
behaviour of officials	C2. Arbitrary behaviour of officials with regards to the reported regulation	45	2.8%
	D1. Delay related to reported regulation	761	47.9%
Time constraints	D2. Deadlines set for completion of requirements are too short	5	0.3%
Unusually high	E1. Unusually high fees and charges for reported certificate/regulation	310	19.5%
payment	E2. Informal payment, e.g. bribes for reported certificate/regulation	16	1.0%
	F1. Limited/inappropriate facilities for testing	-	0.0%
Lack of sector- specific	F2. Limited/inappropriate facilities for sector-specific transport and storage, e.g. cold storage, refrigerated trucks	-	0.0%
facilities	F3. Other limited/inappropriate facilities, related to reported certificate/regulation	43	2.7%
1	G1. Facilities lacking international accreditation/recognition		0.0%
Lack of recognition/ accreditations	G2. Other problems with international recognition, e.g. lack of recognition of national certificates	5	0.3%
Other	H1. Other procedural obstacles, please specify	12	0.8%
Total		1,590	100.0%

Source: ITC business survey in the EU, 2015-2016

Important procedural obstacles occur in the surveyed companies' home countries, which is to be expected given that origin certificates are issued by domestic institutions.

The following examples illustrate common burdens raised relating to rules of origin and related certificates of origin.

An Italian company reports that it is required to provide a non-preferential certificate of origin but it usually needs to wait up to 30 days for it to be issued from the Chamber of Commerce, especially if it needs to obtain several certificates at the same time. To facilitate that process, the company would like to be able to retrieve the certificate online, which is currently not possible. Moreover, while it only costs €5, the company needs to obtain 1,000 certificates each year, which amounts to €5,000 annually, about 2% of the value of the exported product.

Some cases involving rules of origin and related certificates deemed are the burdensome because rules/procedures applied in the third country are too difficult to comply with. For example, an approved United Kingdom exporter under the Free Trade Agreement between the EU and the Republic of Korea is allowed to provide a preferential origin declaration for its exports in lieu of a certificate of origin. However, when the company sells via its remote office in Singapore, Customs of the Republic of Korea does not accept the preferential origin declaration, though the goods originate from the EU. Because of this, the company has been unable to claim back duties. Her Majesty's Revenue and Customs has re-issued the documents, but this is still being

'We need to provide EUR.1 certificate for each shipment. Israeli Customs requires the original, and a copy will not be accepted. The certificate has to be signed by the Chamber of Commerce and it costs €50, which is not burdensome per se. Furthermore, there is an additional cost if the original certificate is lost/misplaced by the customs officials in the partner country, which happens often.'

#### A British firm exporting to Israel

'We have an authorization to put an origin declaration EUR.1 stamp on our invoices instead of sending a EUR.1 certificate with our shipments. However, Dominican Republic Customs officials still wanted to see the EUR.1 certificate, and it took 14 days for them to accept the authorized origin declaration EUR.1 stamp on the documents.'

#### A Belgian exporter to Dominican Republic

"It is burdensome to prepare a non-preferential certificate of origin for our products because, after it is issued by the Chamber of Commerce and Industry, it needs to be translated into Arabic and notarized by the Ministry of Foreign Affairs as well as the Embassy of Egypt in the country. The process takes up to seven days.

A Bulgarian exporter to Egypt

challenged by the authorities of the Republic of Korea. So far, this has caused the company to incur costs of about €1.2 million and a delay of five months.

A number of cases involve the practices of acceptance by partner (importing) countries of the EUR.1 movement certificate. While NTM issues concerning EUR.1 movement certificate often share the same burdensome procedural obstacles (i.e. time constraints, additional costs and excessive administrative burden in the home country) as the cases concerning non-preferential certificate of origin illustrated above, there are also some differences in terms of the nature of the burden and where it occurs.

12 MAR-16-66.E

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<sup>&</sup>lt;sup>28</sup> To claim preferential treatment under the Generalized System of Preferences or a free trade agreement, traders must justify their claim by requesting a movement certificate named EUR.1 or EUR-MED or Form A (to import under GSP). It is essentially a proof of origin requested by the customs authorities of the importing country and released by the competent national authorities according to the EU regulation. The certificate can occasionally be replaced by other declarations made out by exporters that must be first approved by the customs authorities.

<sup>(</sup>http://ec.europa.eu/taxation\_customs/sites/taxation/files/resources/documents/customs/customs\_duties/rules\_origin/preferential/guid\_elines\_movements\_certificates\_en.pdf)

A Germany-based wood products exporter reports, 'Swiss Customs behave rather arbitrarily when dealing with the acceptance of the EUR.1 certificate. The processing time is always different and it is not possible to predict when the goods will reach the customer. It may take up to several weeks and as a result, the customer is displeased and suffers losses.'

#### **Bureaucratic export requirements**

For EU exports, while rules of origin measures are applied exclusively by partner (importing) countries, export measures are applied by the EU and home country (EU Member States). The survey results on where the measures are applied by type are presented in table B4 in Annex B.

Table 4 shows the breakdown of the export-related measures based on the specific type of export-related issue identified. Exporters complain about compliance with customs procedures when shipping goods abroad in about 13% of cases. A similar share of issues relate to EU regulations on export control, transfer and brokering of dual-use items and technologies (almost 18% of cases related to export-related measures) and 8.5% of cases involve sanitary and veterinary certificates and proof of chemical content under EU regulation on chemicals.

Table 4. Export-related measures by type and implementing authority

	Issues on controls ap Hom	plied at	Issues on controls app	•	Home a	nd EU
	Number of issues	Share	Number of issues	Share	Number of issues	Share
Custom procedures	80	13.5%	46	6.6%	126	9.8%
Dual-use regulation	89	15.0%	140	20.1%	229	17.7%
Embargo/sanctions	31	5.2%	114	16.4%	145	11.2%
Sanitary and Veterinary	58	9.8%	52	7.5%	110	8.5%
Other (*)	337	56.8%	344	49.4%	681	52.7%
Total	593	100.0%	696	100.0%	1,291	100.0%

Source: ITC business survey in the EU, 2015-2016.

Note: (\*) including certificates for endangered animals or goods that are harmful for the environment.

This breakdown is based on the companies' declarations. The different regulations have been singled out only when it was explicitly mentioned. In the other cases, the answer was recorded in the 'other' category.

Most complaints about 'other' export measures concern additional proof of origin and export authorizations that must be released by national authorities in compliance with EU and national legislations, <sup>29</sup> as well as, additional export authorizations required to ensure the content of exported goods is not harmful to the environment or coming from endangered animals. <sup>30</sup>

Some export procedures imply procedural hurdles, including additional costs that can be mitigated. Cases

'To obtain the export authorization, we have to refer to the Export Control Organization under the Department of International Trade, and then wait for 21 days for a confirmation that no license is needed. As the export cannot proceed without this confirmation, products are held at port until it is received. The company is therefore responsible for paying demurrage of around €1,100. Moreover, the information available on the website is not adequate.'

A United Kingdom exporter of chemicals

MAR-16-66.E

<sup>&</sup>lt;sup>29</sup> For instance, an exporter of wood drums reported that the German Ministry of Culture must release a document that confirms that the goods exported are not a cultural heritage. The certificate is compulsory for customs clearance.

<sup>&</sup>lt;sup>30</sup> This requirement complies with the Convention on International Trade in Endangered Species of Wild Fauna and Flora.

involving application of sanctions and embargos for political reasons (reported by 11% of companies that faced export related measures, Table 4) are more difficult to overcome.<sup>31</sup>

The majority of reported export hurdles relate to procedural obstacles rather than to the measure itself (Table B5 in Annex B). As shown in Table 5, this implies mainly delays in the export process (49%), followed by administrative burdens such as large number of documents and related problems (26%), high costs associated with obtaining certificates (13%), and lack of transparency and information (8%).

Table 5. Types of procedural obstacles related to export measures

		Number of PO issues (*)	% of total
	A1. Large number of different documents	167	11.8%
Administrative	A2. Documentation is difficult to fill out	83	5.9%
burdens related to	A3. Difficulties with translation of documents from or into other languages	52	3.7%
regulations	A4. Numerous administrative windows/organizations involved, redundant documents	70	4.9%
	B1. Information on selected regulation is not adequately published and disseminated	76	5.4%
Information/ transparency	B2. No due notice for changes in selected regulation and related procedures	18	1.3%
issues	B3. Selected regulation changes frequently	16	1.1%
	B4. Requirements and processes differ from information published	2	0.1%
Discriminating behaviour of	C1. Arbitrary behaviour of officials regarding classification and valuation of the reported product	0	0.0%
officials	C2. Arbitrary behaviour of officials with regards to the reported regulation	12	0.8%
	D1. Delay related to reported regulation	692	48.8%
Time constraints	D2. Deadlines set for completion of requirements are too short	5	0.4%
Unusually high	E1. Unusually high fees and charges for reported certificate/regulation	182	12.8%
payment	E2. Informal payment, e.g. bribes for reported certificate/regulation	2	0.1%
	F1. Limited/inappropriate facilities for testing	0	0.0%
Lack of sector- specific	F2. Limited/inappropriate facilities for sector-specific transport and storage, e.g. cold storage, refrigerated trucks	2	0.1%
facilities	F3. Other limited/inappropriate facilities, related to reported certificate/regulation	15	1.1%
Lack of	G1. Facilities lacking international accreditation/recognition	0	0.0%
recognition/ accreditations	G2. Other problems with international recognition, e.g. lack of recognition of national certificates	1	0.1%
Other	H1. Other procedural obstacles, please specify	23	1.6%
Total	a curvey in the ELL 2015 2016	1418	100%

Source: ITC business survey in the EU, 2015-2016.

Note: (\*) Companies raised more than one procedural obstacle per combination of regulation, product and destination.

Many complaints involve the procedural hurdles implementation of EU Council Regulation (EC) No. 428/2009 regarding dual-use that sets up a Community regime for the control of exports, transfer and brokering of dual-use items and technologies that in addition to legitimate civilian applications may also be misused for severe human rights violations, terrorist acts or development of weapons of mass destruction.<sup>32</sup> A Romanian company reported: 'In accordance with EU regulation, when exporting fabricated metal products, the company is required to get an export permit from the Ministry of Foreign

14 MAR-16-66.E

<sup>&</sup>lt;sup>31</sup> A significant number of those replies refer to the Russian Federation and Iran where improvements in political relations could lead to the removal of EU sanctions.

<sup>&</sup>lt;sup>32</sup> In line with EU commitments to the 1996 Wassenaar Arrangement, a global multilateral arrangement for control of exports of conventional arms and of dual-use goods and technologies used to manufacture them.

Affairs<sup>33</sup>. Getting the results of the application takes 30 days, which results in delays. The document is requested at the Romanian Customs for each exported product regardless of the destination.

An Irish exporter of integrated circuit parts 'must apply to the Department of Jobs, Enterprise and Innovation for an export licence for its products to certain countries. The process can take up to 30 days posing a problem for the company when it needs to deliver samples to potential customers within a short time-scale. It is difficult to get information from the Irish authorities (the process involves the Department of Jobs, Enterprise and Innovation getting information from another ministry before it grants the export licence) on when the licence will be granted. The company believes the Department of Jobs, Enterprise and Innovation has a very strict interpretation of the regulation and points to the United Kingdom, which the company considers to be more flexible in granting exemptions to the need for export licences.'

The dual-use regulation seeks to ensure a high level of security and adequate transparency to prevent illicit use of exported items. The procedural issues raised by the companies have also been raised in the stakeholder consultation relating to the EU Export Control Policy Review,<sup>34</sup> which has been the basis of new proposed regulation on dual-use.<sup>35</sup> This new proposed regulation includes a series of measures to simplify controls and reduce administrative burdens. These include a new European General Export Authorisation (EUGEA) that would provide harmonized licensing across EU Member States to simplify and optimize licensing processes and controls.

#### More information and transparency are needed

Information and transparency represent 10% of the issues raised (Table 6). These issues include information on regulations not adequately publicized, frequent changes in regulations and related procedures not publicized adequately, and requirements and processes differing from the information provided. These issues could be tackled by authorities increasing efforts to ensure coordination, exchange, timely availability and accessibility of information related to the trade policy measures that they are, individually or jointly, in charge of administering.

Table 6. Procedural obstacles by type of regulation

	Number of PO issues	Share in total
Administrative burdens	1,638	18.9%
Information/transparency issues	861	10.0%
Discriminatory behaviour of officials	238	2.8%
Time constraints	3,308	38.2%
Unusually high payment	1,920	22.2%
Lack of sector-specific facilities	311	3.6%
Lack of recognition/accreditation	193	2.2%
Other	180	2.1%
Total	8,649	100.0%

Source: ITC business survey in the EU, 2015-2016

This survey presents a useful overview of NTM burdens perceived by EU exporters. Exporters mostly report problems relating to technical barriers to trade and sanitary and phytosanitary measures. They also raise complaints about procedures for complying with export measures, for obtaining origin certificates, and information and transparency issues.

MAR-16-66.E 15

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<sup>&</sup>lt;sup>33</sup> Department of Export Controls (ANCEX).

<sup>34</sup> http://trade.ec.europa.eu/doclib/docs/2016/october/tradoc 155008.pdf

<sup>&</sup>lt;sup>35</sup> Regulation of the European Parliament and of the Council setting up in 2016 a European Union regime for the control of exports, transfer, brokering, technical assistance and transit of dual-use items.

# Chapter 4: Findings for micro, small and medium-sized enterprises

Because larger companies generally have bigger portfolios of goods and larger numbers of trading partners compared to smaller companies, they are more likely to face hurdles in at least one of these transactions. Smaller companies tend to trade fewer products with fewer partners. This implies a lower likelihood to experience NTM-related problems: 42% percent of large companies experience NTM obstacles compared to 36% of medium-size companies, 33% of small companies and 28% of microenterprises (Figure 3). <sup>36</sup>

The impact of NTMs is likely to be much higher for smaller than for larger firms, as the share of transactions in which they encounter problematic NTMs is higher for smaller companies. More than half of micro-enterprises report that more than half of their transactions are by NTMs, compared to 47% for small companies, 48% for medium-sized companies and 46% for large firms.

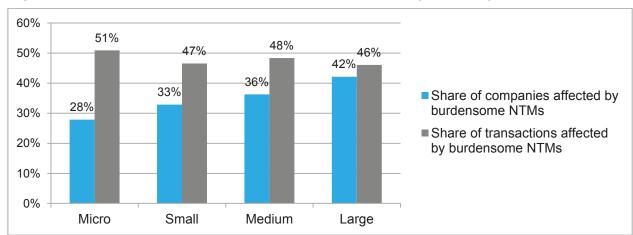


Figure 3. Share of companies and transactions affected by NTMs, by size

Source: ITC business survey in the EU, 2015-2016.

The number of NTM-related obstacles is higher for micro companies, which encountered an average of 1.27 NTMs and 1.51 POs per transaction, while large firms face an average of 1.24 NTMs and 1.49 POs per transaction (Table 7). For a small firm, the burden of an obstacle in one or more of its few markets is much higher relative to its total costs than for a large firm. A more diversified large company can compensate for difficulties in some markets with other established business partners.

Table 7.	Firms'	transactions	and incidences	of NTMs by size
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	Average number of transactions per company*	Average number of NTMs per transaction	Average number of POs per transaction
Large	12.08	1.24	1.49
Medium	8.95	1.21	1.42
Small	7.47	1.26	1.56
Micro	5.56	1.27	1.51

Source: ITC business survey in the EU, 2015-2016

Notes: (\*) A transaction is a pair of exported product (at HS6 level) and partner country for a company.

There appears to be no relationship between a company's size and the types of NTMs that it faces (Figure B3 in Annex B). The share of micro, small, medium-sized and large firms that report the same issues is very similar across different types of NTMs. Nevertheless, small companies are more susceptible to NTMs

<sup>&</sup>lt;sup>36</sup> Firms are divided into size categories according to the number of employees: Micro companies have less than 10 employees, small companies between 10 and 50, medium-size companies between 50 and 250 and large companies more than 250.

because of their limited capacity to overcome procedural obstacles. The three main procedural obstacles faced by companies remain primarily administrative.

In Malta, a small family-run business, exporting volcanic stone tables to the United States reports that it is required to have a US address, or else it must grant a Customs power of attorney to its shipping agent. 'This presents an additional administrative burden, as it must be done in person and requires a large number of documents.'

Micro companies are more prone to information/transparency issues, such as difficulties in obtaining information or keeping up with changing regulations. A small German company exporting musical instruments to India was not aware that a compulsory inspection takes place at the Indian Customs due to lack of information. According to the company 'the inspection officials work slowly, causing the goods to be delayed for up to 105 days without any information about the status or outcome of the inspection.' The company estimates the total cost of this measure to be 50% of the value of the product.

# **Chapter 5: Findings for developing countries**

The perception of NTMs differs according to the partner country. EU exporters declare that exports to developed economies are less hampered by NTMs than exports to transition and developing economies (Figure 4). Furthermore, the number of burdensome NTMs reported for exports to developing markets is higher than for developed economies. A company faces an average of 1.2 NTMs per transaction when exporting to a developed economy compared to a 1.25 average when exporting to developing economies (Table 8). The number of NTMs per transaction is even higher for China at 1.28 NTMs per transaction.

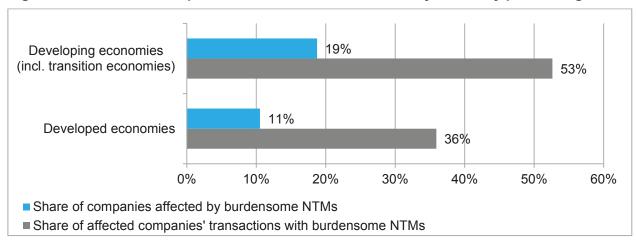


Figure 4. Share of EU exporters and transaction affected by NTMs, by partner regions

Source: ITC business survey in the EU, 2015-2016

The types of burdensome regulations encountered in different markets are very similar though. Conformity assessments, technical requirements, rules of origin and export-related measures remain the main problematic NTMs across the different partner countries (Figure B4 in Annex B).

These results may be surprising because regulations in developed markets are generally perceived as more rigorous and complex. However, trade with developing countries is more often associated with procedural obstacles. NTM-related procedures are reported as more cumbersome in developing countries than in other partners, as is also documented in ITC surveys in developing countries. An EU company faces on average 1.31 procedural obstacles per transaction when exporting to a developed economy compared with 1.52 when exporting to developing economies.

Table 8. Average number of NTMs and procedural obstacle per transaction, by destination

	Average number of NTMs per transaction*	Average number of POs per transaction
Developed economies	1.20	1.31
Developing economies	1.25	1.52

Source: ITC business survey in the EU, 2015-2016.

**Notes:** (\*) A transaction is a pair of exported product (at HS6 level) and partner country for a company. The share of companies affected by burdensome NTMs is based on telephone interviews while the share of affected companies' transaction is based on face-to-face interviews.

The procedural obstacles reported by EU exporters relate mainly to time constraints, high fees and administrative burdens that create unexpected and unpredictable delays and costs (Figure 5). For example, a Luxembourg paint exporter to Tunisia is required to obtain a flammability certificate. The company reports: 'Our company consists of only three people and we find the documentation too difficult to fill out, as it takes one person-day to do so. We therefore depend on our transportation agency for compliance with this requirement.'

In addition most problems relating to lack of information and discriminatory behaviour of are higher in developing countries than anywhere else. For instance, a United Kingdom exporter has been required to obtain a Tax Residency Certificate and show it has an office in India, which it does not. The company is not able to find information on the regulation in order to understand its purpose and assess the potential costs.

35% Time constraints 30% ■ Unusually high payment 25% Administrative burdens related to regulations 20% ■ Information/transparency issues 15% Lack of sector-specific facilities 10% Discriminating behaviour of officials 5% Lack of recognition/ accreditations 0% Other In developed economies In developing economies

Figure 5. Type of procedural obstacles encountered in partner countries by EU exporters

Source: ITC business survey in the EU, 2015-2016

These findings mirror ITC NTM Surveys in developing countries that revealed that many obstacles related to NTMs reported by importers from the EU in developing countries come from lengthy and expensive procedures in their home countries.<sup>37</sup> For example, an Arab importer of motor vehicle brakes from the EU reported: 'The testing required by our national standardization organization at the central chemistry lab (ensuring that the pads are asbestos free) takes very long', leading to unpredictable delays and potential loss of business.'<sup>38</sup>

Conformity assessment procedures are among the most frequent problems reported by companies located in developing economies, together with entry formalities and taxes. Developing country imports from the EU are mainly affected by product certification requirements, inspections and import authorizations. Problems arising with conformity assessment procedures depend on local capacities and facilities that are often perceived as inadequate, inefficient and expensive. Problems encountered by developing country importers of goods from the EU add to the costs of obstacles experienced by EU exporters on the other side of the transaction.

On the EU import side this survey mirrors insights from developing country exporters. The main challenges for sourcing from developing countries are product quality, food safety and conformity with European standards. As an EU importer said: 'Enterprises in developing countries must understand the necessity for their products to comply with the exact standards of EU medical device companies, which operate in a very stringent regulatory environment.'

When it comes to the challenges to sourcing from developing countries, nearly two third of the EU companies interviewed that reported NTM issues relating to imports from developing countries identify product quality as a major challenge. Other common challenges to sourcing from developing countries are shown in figure 6.

20 MAR-16-66.E

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<sup>&</sup>lt;sup>37</sup> See 'The Invisible Barriers to Trade – How Businesses Experience Non-Tariff Measures', ITC technical paper 2015.

<sup>&</sup>lt;sup>38</sup> See 'Making regional integration work - Company perspectives on non-tariff measures in Arab States', ITC Book 2015.

Safety stock levels ■ Share of companies Accurate invoice reporting this challenge Information system capability Production capability Secure payment procedures Accurate quantity and selection of shipments Delivery damage Communication infrastructure Product price Business customs and practices On-time receipts and delays Transporation costs Product conformity with EU standards Product quality 0% 20% 40% 60% 80%

Figure 6. Challenges to sourcing from developing countries

Source: ITC business survey in the EU, 2015-2016.

When asked for suggestions to companies from developing countries to better supply their products to the EU market, most EU interviewees identified improvements in technical aspects such as product quality and conformity with EU standards as a top priority. They also recommended improved business and management training.

# **Chapter 6: Conclusion and way forward**

This ITC NTM Survey presents a broad, albeit complex, perspective of the challenges faced by EU exporters. They report difficulties meeting technical and conformity assessments requirements related to TBTs and SPSs imposed by partner countries. They raise numerous issues regarding procedures for compliance with EU or home country regulations (export-related measures), as well as with procedures for obtaining certificates of origin.

EU exporters say the majority of NTMs they encounter are burdensome due to, entirely or partially, the procedural obstacles encountered when trying to demonstrate compliance with a given regulation rather than the regulation itself being too strict.

These burdens are not strictly non-tariff barriers (NTBs) in the WTO sense (i.e. measures with a tradedistorting intent), as they are non-discriminatory and do not violate international regulations.

NTBs are tackled by the European Commission through appropriate channels (including the WTO, FTAs and diplomacy) based on a barrier removal strategy defined jointly with business and EU Member States in the context of the Market Access Partnership.

For many of the burdens reported by exporters, it is necessary to negotiate rules that facilitate regulatory convergence, mutual recognition and transparency. This is part of the European Commission's efforts in its FTA negotiations and implementation and in the context of the WTO TBT and SPS Agreements.

The reported burdens show the need for regulatory and procedural streamlining by the EU and Member States. <sup>39</sup> Simplification of procedures is high on the European Commission's agenda under its Regulatory Fitness and Performance Programme (REFIT). In this context, reference should be made to the recent revision of the dual-use export control rules, aimed at regulatory simplification and burden reduction, while continuing to ensure the necessary high level of security. Member States should participate in such efforts, supported by the enhanced Market Access Partnership.

The EU strives to create a level playing field for all sizes of companies to enable SMEs to compete globally at similar costs per unit as large companies. For example, the EU intends to introduce an SME chapter in all new trade agreements to ensure that SMEs can benefit from new market opportunities, including by requiring more transparency on NTMs. The Commission's Market Access Database<sup>40</sup> provides product-specific information on tariffs, import requirements, including applicable NTMs, and statistics for over 100 partner countries to clarify export conditions for EU companies.<sup>41</sup> The EU's Export Helpdesk,<sup>42</sup> shows product-specific requirements for goods to be imported into the EU, facilitating exports to the EU.

This NTM Survey provides insights into facilitating trade between developing countries and the EU. This information complements findings, notably from ITC NTM Surveys in developing countries, <sup>43</sup> on the complex relationship between trade and NTMs, bringing new evidence from developed economies that will serve as a benchmarking tool to better tailor trade policies and assistance across the world.

MAR-16-66.E 23

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<sup>&</sup>lt;sup>39</sup> Annex C provides detailed figures on reported burdens by Member State. The sample size varies widely across Member States. Due to the sampling by sector at EU level,.

<sup>40</sup> http://madb.europa.eu/madb/indexPubli.htm.

<sup>&</sup>lt;sup>41</sup> SMEs benefit from other initiatives such as the Trade Defence Helpdesk (Mail to: trade-defence-sme-helpdesk@ec.europa.eu) which provides advice services to handle issues with Trade Defence Instruments, such as anti-dumping or anti-subsidy measures; and the SME IPR Helpdesks (https://www.iprhelpdesk.eu/ip-sme-corner) assisting SMEs to protect and enforce their intellectual property rights in partner countries. Much of the information on tariffs, preferences, rules of origin, trade remedies and NTMs, which is contained in ITC's Market Access Map (www.macmap.org), is also available to EU companies although advanced analytical features are only accessible upon registration.

<sup>&</sup>lt;sup>42</sup> <a href="http://exporthelp.europa.eu/thdapp/index.htm">http://exporthelp.europa.eu/thdapp/index.htm</a>. This includes information on EU tariffs, preferential arrangements, quotas and statistics, but also on other requirements, including applicable NTMs.

<sup>&</sup>lt;sup>43</sup> More information about ITC Surveys in developing countries is found at <a href="https://www.ntmsurvey.org">www.ntmsurvey.org</a> and in the ITC publication series on NTMs, available at <a href="https://www.intracen.org/publications/ntm">www.intracen.org/publications/ntm</a>.

The findings in this NTM Survey only scratch the surface in exploiting the richness of the collected firm-level data. Rather than presenting a full-fledged analysis, this report demonstrates the diversity, detail and relevance of the collected information on EU exports.

This information opens discussion on further analysis that should be undertaken. Possibilities include looking closer at within-industry differences of experiences, specific sectors, markets or company sizes. For Member States with a sufficiently high number of interviews, country-specific analysis could be envisaged. In line with its development mandate, ITC plans to exploit the EU firms' responses on sourcing from developing countries, to expand the import side of the survey, and to match EU results to the information gathered from developing countries for a better tailoring of trade-related technical assistance.

This NTM Survey focuses on trade in goods. However, complex regulations and related trade obstacles are equally detrimental to companies in the services sector. Given the complexity of services trade, capturing the business experiences for the various sectors and different modes of supply requires a different methodology, which ITC is currently developing. Complementing ITC's NTM work on goods trade with documentation of private sector experience when trading services, is an important avenue for further research and data collection.

# Annex A. Survey methodology and implementation

### Sample frame and sampling method

The ITC NTM Survey sample frame has been constructed from two comprehensive registers, obtained from Dun & Bradstreet (DnB) and Kompass, to compile the maximum number of exporting companies with key information such as the sector of activity, the company size and, most importantly, the contact details. The combined dataset was harmonized by sector and company size, and expanded with the EU Combined Nomenclature. The final sample frame consisted of more than 266,069 exporting companies from the 28 EU Member States.

The selection of companies for the NTM Survey was based on stratified random sampling by sector (26 sectors) and company size (small, medium and large)<sup>44</sup> as the type and incidence of NTMs are often related to product and company size (overall 78 strata). The stratification by sector of activity is justified by the fact that non-tariff regulations often refer to specific product or production characteristics.

The sample size of exporting companies was then determined independently for each stratum and calculated from the sample frame statistics (i.e. number of companies). This method allows taking into account the large variations of NTMs across sectors and the potentially differing experience by companies of different sizes. It also ensures that even sectors with a small number of companies but high export activity are well represented. These sectors can be accidentally excluded if the sampling is fully random. Based on these criteria and the available business register, a sample size of 6,664 companies was compiled, of which 2,443 are small, 2,337 medium-sized and 1,884 large (Table A1.)

The sample size for each stratum was then distributed across countries according to their economic weight, i.e. the countries' respective extra-EU export value shares, the value-added shares and their shares in the number of exporting companies (Table A2.) By weighting for value-added and extra-EU export value, the NTM Survey ensures coverage of those companies that contribute most to the EU's economic and export activity and that can better identify the main trade obstacles.

In total, 8,100 companies have been interviewed by telephone to ensure a good coverage in each stratum and offset the risk of a lower answer rate than estimated.

The sampling method for ITC's NTM Surveys is documented in the 2015 ITC publication, *'The Invisible Barriers to Trade – How Businesses Experience Non-Tariff Measures'*. <sup>45</sup> Further details on the EU sampling are presented in a technical note, published on ITC's NTM Survey website. <sup>46</sup>

MAR-16-66.E 25

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<sup>&</sup>lt;sup>44</sup> Company size definition: small = 1-49 employees; medium = 50-249 employees; large = more than 250 employees

<sup>45</sup> www.intracen.org/publications/ntm.

<sup>46</sup> www.ntmsurvey.org/eu

Table A1. Estimated sample size by sector and company size

Sample frame Estimated sample size								
Sector	Small	Medium	Large	Total	Small	Medium	Large	Total
Agricultural Production     Crops	6,271	1,425	142	7,838	95	90	57	242
Agricultural Production     Livestock	2,111	430	50	2,591	92	79	33	203
3. Forestry	836	209	43	1,088	86	66	30	182
4. Fishing, Hunting, & Trapping	960	338	51	1,349	87	75	33	195
5. Food & Kindred Products	12,778	3924	1288	17,990	95	94	89	278
6. Beverages & Tobacco Products	4,918	861	266	6,045	94	86	71	251
7. Textile Mill Products	6,480	2105	300	8,885	95	92	73	259
8. Apparel & Other Textile Products	11,472	3,123	451	15,046	95	93	79	268
9. Lumber & Wood Products	7,852	3,036	349	11,237	95	93	75	263
10. Furniture & Fixtures	6,589	2,120	346	9,055	95	92	75	262
11. Paper & Allied Products	3,038	1,862	385	5,285	93	91	77	261
12. Printing & Publishing	6,464	1,991	270	8,725	95	92	71	257
13. Chemical & Allied Products	7,945	4,329	1023	13,297	95	94	88	277
14. Rubber & Miscellaneous Plastics Products	10,601	5,150	693	16,444	95	94	84	274
15. Leather & Leather Products	4,372	1,083	128	5,583	94	88	55	237
16. Stone, Clay, & Glass Products	7,103	3,122	636	10,861	95	93	83	271
17. Primary Metal Industries	3,848	2,744	705	7,297	94	93	85	271
18. Fabricated Structural Metal Products	8,109	2,059	376	10,544	95	92	76	263
19. Other Fabricated Metal Products	14,282	3,527	786	18,595	95	93	86	274
20. Metalworking and Special Industry Machinery	12,133	2,765	540	15,438	95	93	82	270
21. General Industrial Machinery and Equipment	7,029	1,658	438	9,125	95	91	79	264
22. Other Industrial and Commercial Machinery and Computer Equipment	15,950	3,893	1232	21,075	95	94	89	278
23. Electronic & Other Electric Equipment	11,558	6,169	1,274	19,001	95	95	89	279
24. Transportation Equipment	3,577	1,920	757	6,254	94	91	85	270
25. Instruments & Related Products	5,331	2,857	465	8,653	94	93	80	267
26. Miscellaneous Manufacturing Industries	6,844	1,762	162	8,768	95	91	60	246
Total	188,451	64,462	13,156	266,069	2,443	2,337	1,884	6,664

Note: The table presents the number of companies contained in the compiled business register per country as well as the estimated sample size estimated ex ante. Out of 6,271 registered small companies in the first sector, 95 companies need to be interviewed to represent this population.

Table A2. Estimated sample size by country

Sector	Number of companies to be interviewed	Share of total sample size	Actual number of telephone interviews
Austria	173	2.50%	228
Belgium	170	2.60%	202
Bulgaria	47	0.80%	52
Croatia	40	0.60%	61
Cyprus	6	0.10%	20
Czech Republic	117	1.80%	144
Denmark	143	2.20%	150
Estonia	25	0.40%	36
Finland	131	1.90%	146
France	839	12.70%	707
Germany	1391	20.80%	1,712
Greece	82	1.30%	98
Hungary	72	1.10%	118
Ireland	70	1.10%	76
Italy	1198	17.30%	1,468
Latvia	23	0.30%	33
Lithuania	40	0.60%	69
Luxembourg	5	0.10%	10
Malta	8	0.10%	10
Netherlands	250	3.90%	268
Poland	256	4.00%	284
Portugal	130	1.80%	152
Romania	85	1.30%	132
Slovakia	40	0.60%	85
Slovenia	37	0.60%	42
Spain	486	7.20%	541
Sweden	238	3.50%	250
United Kingdom	561	8.90%	1,006
Total	6,664	100%	8,100

Source: EU Survey sample, ITC calculations, 2015.

### **Database**

The NTM information captured in the face-to-face interviews is a combination of free descriptions and codified information. The reported burdensome measures (regulations) are classified according to the international taxonomy of NTMs (Section C below), with minor adaptations to the ITC NTM Survey's needs. The NTM classification used for the ITC surveys consists of 120 specific measures grouped into 16 categories. The NTM classification is the core of the survey, enabling the application of a uniform and systematic approach to comparatively analyse burdensome NTMs in different countries.

Similar to NTMs, procedural obstacles (POs) are classified according to a taxonomy developed by ITC for the purpose of the NTM Surveys (Table A5.)

Each NTM can either create a regulatory obstacle, one (or more) procedural obstacles or a combination of both. During the face-to-face interviews, each company reports a minimum of one trade obstacle.

Where captured on paper, survey responses were digitalized and then compiled into a single dataset, which contains three main databases: (1) the company-level information combining the data captured in the telephone and the face-to-face interviews, (2) the NTM issues information at product and partner country level stemming from the face-to-face interview stage, and (3) the procedural obstacle issues

information for each NTM. In the country data analysis, frequency and coverage statistics are calculated along several dimensions, including product and sector, main NTM category, related procedural obstacle category and company characteristics.

The information captured through the interviews was subsequently matched with additional trade-related data in order to crosscheck the reliability of the reported information and to allow for further research on the impact of NTMs. This includes the type of trade agreements the EU shares with each partner country, for example Free Trade Agreements; Everything But Arms; and Africa, Caribbean, Pacific Economic Partnership Agreements, which are relevant for the discussion concerning preferential and non-preferential rules of origin. The database also includes a cross-reference to the ITC-UNCTAD-World Bank regulatory dataset on NTMs at the product (HS6/4)-partner-NTM level.

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Table A3. Survey database description

Type of information	Variables
Company information	<ul> <li>company unique ID<sup>47</sup></li> <li>location (28 EU countries)</li> <li>number of employees</li> <li>number of operating years</li> <li>activity (export or export/import)</li> <li>main exported/imported products (HS6 code and description) and related sector</li> <li>export destination/origin markets</li> <li>export shares in the total value of sales</li> <li>indication whether the company faces a burdensome NTM when exporting/importing by destination/origin markets</li> <li>indication whether the company participated to the face-to-face stage or not</li> </ul>
Trade information	<ul> <li>company unique ID</li> <li>location</li> <li>product code and description, and related sector</li> <li>trade direction (export or import)</li> <li>partner country</li> <li>indication whether the company faces a burdensome NTM when exporting/importing to the different partners</li> </ul>
NTM information	<ul> <li>company unique ID</li> <li>location</li> <li>product (HS6 code and description) and related sector</li> <li>trade direction</li> <li>partner</li> <li>indication on the type of trade agreements that the EU shares with the partner country</li> <li>description of the NTM-related problem</li> <li>name of regulation concerned</li> <li>agency implementing the regulation</li> <li>indication whether the NTM is applied by the EU, the home country, the partner country or the buyer (i.e. private standard)</li> <li>indication whether it is a regulation, a procedural obstacles or a combination of the two both</li> <li>the NTM code and description</li> <li>indication whether the reported NTM exists in the NTM repository</li> <li>free description of the procedural obstacle (if any and up to three)</li> <li>characteristics of the procedural obstacle (if any and up to three)</li> <li>location of the procedural obstacle (partner or home country, if any and up to three)</li> <li>location of the procedural obstacle (partner or home country, if any and up to three)</li> <li>Procedural obstacle code and description (if any and up to three)</li> <li>cost associated to the NTM (as % of the product value)</li> <li>company recommendation on the best way to address the NTM</li> <li>link to regulatory mapping of NTMs according to the international NTM classification</li> </ul>
Other information	- company unique ID - location - free text on the other obstacles the company face when exporting to the United States, China and Japan - categories of obstacles the company may face when sourcing from developing countries - company recommendation on developing countries' supply to EU market

<sup>&</sup>lt;sup>47</sup> Survey data are anonymized for confidentiality reasons. It is part of the survey process and intends to increase the participation in the NTM Survey, which captures critical business operations' information.

<sup>&</sup>lt;sup>48</sup> Market Access Map database on NTMs

### Non-tariff measures classification for surveys

Importing countries are very different in the ways they apply non-tariff measures (NTMs). This called for an international taxonomy of NTMs, which was prepared by the Multi-Agency Support Team (MAST), a group of technical experts from eight international organizations, including the Food and Agricultural Organization of the United Nations, the International Monetary Fund, ITC, the Organisation of Economic Co-operation and Development, the United Nations Conference on Trade and Development, the United Nations Industrial Development Organization, the World Bank and WTO. It was finalized in November 2009 and updated in 2012. It is used to collect, classify, analyse and disseminate information on NTMs received from official sources such as government regulations.

For the purpose of the large-scale company surveys on NTMs, ITC uses a simplified version of this international classification. ITC's NTM classification for surveys differentiates measures according to 16 chapters denoted by alphabetical letters, each comprising sub-chapters (denoted by two letters) and the individual measures (denoted by two letters and a number). The following outlines the content of each of the 16 chapters.

**Chapter A**, on technical regulations, refers to product-related requirements. They are legally binding and set by the importing country. They define the product characteristics, technical specifications of a product or the production process and post-production treatment and comprise the applicable administrative provisions, with which compliance is mandatory. Technical requirements include sanitary and phytosanitary measures, which are generally implemented to protect human, animal and plant life, and health.

**Chapter B**, on conformity assessment, refers to measures determining whether a product or a process complies with the technical requirements specified under Chapter A. Conformity assessments include control, inspection and approval procedures – such as testing, inspection, certification and traceability – which confirm and control that a product fulfils the technical requirements and mandatory standards imposed by the importing country, for example to safeguard the health and safety of consumers.

**Chapter C**, on pre-shipment inspection and other formalities, refers to the practice of checking, consigning, monitoring and controlling the shipment of goods before or at entry into the destination country.

**Chapter D**, on trade remedies refers to measures implemented to counteract the damage resulting from the occurrence of 'unfair' foreign trade practices. It includes anti-dumping, countervailing and safeguards measures.

**Chapter E**, on licences, quotas, prohibitions and other quantity control measures, includes measures that restrain the quantity of goods that can be imported, regardless of whether they come from different sources or from one specific supplier. These measures can take the form of restrictive licensing, fixing of a predetermined quota or through prohibitions.

**Chapter F**, on charges, taxes and price control measures, refers to measures other than tariffs that increase the cost of imports in a similar manner, i.e. by a fixed percentage or by a fixed amount. It includes measures implemented to control or affect the prices of imported goods.

**Chapter G**, on finance measures, refers to measures that are intended to regulate the access to and cost of foreign exchange for imports and define the terms of payment. They may increase import costs in the same manner as tariff measures.

**Chapter H**, on anti-competitive measures, refers to measures that are intended to grant exclusive or special preferences or privileges to one or more limited groups of economic operators.

**Chapter I**, on trade-related investment measures, refers to measures that restrict investment by requesting local content, or requesting that investment be related to export to balance imports.

**Chapter J**, on distribution restrictions, refers to restrictive measures related to the internal distribution of imported products.

**Chapter K**, on restrictions on post-sales services, refers to measures restricting the provision of post-sales services in the importing country by producers of exported goods.

**Chapter L**, on subsidies, includes measures related to financial contributions by a government or government body to a production structure, be it a particular industry or company, such as direct or potential transfer of funds (e.g. grants, loans, equity infusions), payments to a funding mechanism and income or price support.

**Chapter M**, on government procurement restrictions, refers to measures controlling the purchase of goods by government agencies, generally by preferring national providers.

**Chapter N**, on intellectual property, refers to measures related to intellectual property rights in trade. Intellectual property legislation covers patents, trademarks, industrial designs, layout designs of integrated circuits, copyright, geographical indications and trade secrets.

**Chapter O**, on rules of origin, covers laws, regulations and administrative determinations of general application applied by the governments of importing countries to determine the country of origin of goods.

**Chapter P**, on export-related measures, encompasses all measures that countries apply to their exports. It includes export taxes, export quotas or export prohibitions, among others.

### The structure of the NTM classification for ITC surveys

## A to O. Import related measures Measures imposed by the country importing the goods. From the perspective of an exporter, these are the measures applied by the destination country of your product. From the perspective of an importer, these are the measures applied by your own country on the goods that you import. Technical measures A. Technical requirements B. Conformity assessment C. Pre-shipment inspection and other entry formalities D. Trade remedies (antidumping, countervailing and safeguards) Non-technical measures E. Quantity control measures (e.g. licences, quotas, prohibitions F. Charges, taxes and price control measures G. Finance measures H. Anti-competitive measures L. Subsidies M. Government procurement Trade-related investment measures restrictions J. Distribution restrictions N. Intellectual property K. Restriction on post-sales O. Rules of origin and related certificate of origin services P. Export related measures Measures imposed by the country exporting the goods. From the perspective of an exporter, these are the measures imposed by your own country on the goods you export from your country. From the perspective of an importer, these measures are imposed by the country of origin on the goods you import from this country.

Source: International Trade Centre, NTM classification adapted for ITC surveys, February 2015 (unpublished document).

### Table A5. Procedural obstacles

Following is a list of procedural obstacles as used for the ITC Non-Tariff Measures business surveys

A	Administrative burdens related to regulations	A1. Large number of different documents A2. Documentation is difficult to fill out A3. Difficulties with translation of documents from or into other languages A4. Numerous administrative windows/organizations involved, redundant documents
В	Information/transparency issues	B1. Information on selected regulation is not adequately published and disseminated B2. No due notice for changes in selected regulation and related procedures B3. Selected regulation changes frequently B4. Requirements and processes differ from information published
С	Discriminating behaviour of officials	C1. Arbitrary behaviour of officials regarding classification and valuation of the reported product C2. Arbitrary behaviour of officials with regards to the reported regulation
D	Time constraints	D1. Delay related to reported regulation D2. Deadlines set for completion of requirements are too short
E	Unusually high payment	E1. Unusually high fees and charges for reported certificate/regulation E2. Informal payment, e.g. bribes for reported certificate/regulation
F	Lack of sector-specific facilities	F1. Limited/inappropriate facilities for testing F2. Limited/inappropriate facilities for sector-specific transport and storage, e.g. cold storage, refrigerated trucks F3. Other limited/inappropriate facilities, related to reported certificate/regulation
G	Lack of recognition/ accreditations	G1. Facilities lacking international accreditation/recognition G2. Other problems with international recognition, e.g. lack of recognition of national certificates
Н	Other	H1. Other procedural obstacles, please specify

**Source**: International Trade Centre, classification of procedural obstacles adapted for ITC NTM surveys, January 2012 (unpublished document).

### Survey implementation and methodology

The EU NTM Survey project started in January 2015. The first two months were dedicated to developing the methodology, particularly the questionnaires and sampling method, in close collaboration with the European Commission's Directorate-General for Trade's Chief Economist and Trade Analysis Unit. The following two months, field partners were selected according to ITC's procurement processes, according to UN rules, and the survey materials were finalized. The questionnaires and project leaflet were translated into 20 EU languages, thanks to the European Commission's DG Translation services. A specific set of materials was prepared for each EU Member State.

The first interviews were conducted in May 2015 in Poland and the NTM Survey was then launched successively in the other countries. This work lasted 10 months, until February 2016, and involved 18 local survey companies/experts across the 28 Member States). Each implementing partner was trained on the NTM Survey methodology and supervised during the work. In total, more than 150 trained interviewers participated in the field implementation.

ITC applied a quality control and monitoring exercises across the process, starting from the first interviews of field partners, which were usually carried out in the presence of ITC staff, to ensure the methodology was replicated accurately and the sampling was respected. The quality control consisted of periodic statistical checks to identify data incoherencies as well as manual checks to ensure the correct and coherent coding of products, NTMs and procedural obstacles.

Where necessary, data were sent back to partners for correction or completion, which sometimes involved callbacks to interviewed companies. ITC then finalized the data. The 28 country datasets were then compiled and controlled again. The final control consisted in coherence checks, harmonizing the different datasets in terms of language and units, and cleaning the free text variables. As mentioned in section B above, additional data was added to the database to crosscheck the survey information. The final database, available since May 2016, is described in the following section.

Table A6. Survey sectors

SIC code	Survey sector	% of exporting companies in this sector	% in total export value
01	Agricultural Production - Crops	2.9%	1.4%
02	2. Agricultural Production - Livestock	1.0%	0.4%
08	3. Forestry	0.4%	0.0%
09	4. Fishing, Hunting, & Trapping	0.5%	0.2%
20 excl. 208	5. Food & Kindred Products	6.8%	4.4%
21 and 208	6. Beverages & Tobacco Products	2.3%	2.0%
22	7. Textile Mill Products	3.3%	1.1%
23	8. Apparel & Other Textile Products	5.7%	1.8%
24	9. Lumber & Wood Products	4.2%	0.9%
25	10. Furniture & Fixtures	3.4%	1.1%
26	11. Paper & Allied Products	2.0%	1.8%
27	12. Printing & Publishing	3.3%	0.4%
28	13. Chemical & Allied Products	5.0%	17.4%
30	14. Rubber & Miscellaneous Plastics Products	6.2%	2.4%
31	15. Leather & Leather Products	2.1%	1.2%
32	16. Stone, Clay, & Glass Products	4.1%	1.5%
33	17. Primary Metal Industries	2.7%	4.7%
344	18. Fabricated Structural Metal Products	4.0%	3.7%
34 excl. 344	19. Other Fabricated Metal Products	7.0%	1.2%
354 and 355	20. Metalworking and Special Industry Machinery	5.8%	3.8%
356	21. General Industrial Machinery and Equipment	3.4%	4.4%
35 excl. 354 and 355	22. Other Industrial and Commercial Machinery and Computer Equipment	7.9%	14.6%
36	23. Electronic & Other Electric Equipment	7.1%	9.0%
37	24. Transportation Equipment	2.4%	13.9%
38	25. Instruments & Related Products	3.3%	5.3%
39	26. Miscellaneous Manufacturing Industries	3.3%	1.4%

**Source:** International Trade Statistics by Enterprises Characteristics (TEC) and ITC Trade Map.

Table A7. The NTM Survey process

Steps	
1	Business register compilation
2	Company selection based on sampling methodology
3	Telephone interviews by local partners covering:  Company's experience with NTMs Company-level information
4	Face-to-face interviews by local partners covering:
5	Survey data compilation and verification

**Source:** ITC methodology for NTM Surveys, 2010.

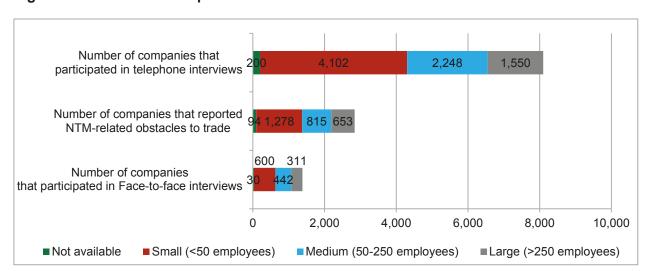
Table A8. Business register (BR) by EU Member States

Country	Companies in BR	Share in total
Austria	5,516	2.1%
Belgium	9,310	3.5%
Bulgaria	1,212	0.5%
Croatia	1,227	0.5%
Cyprus	362	0.1%
Czech Republic	9,210	3.5%
Denmark	4,013	1.5%
Estonia	1,660	0.6%
Finland	3,498	1.3%
France	19,646	7.4%
Germany	34,043	12.8%
Greece	8,710	3.3%
Hungary	4,171	1.6%
Ireland	1,560	0.6%

Italy	43,721	16.4%
Latvia	1,175	0.4%
Lithuania	589	0.2%
Luxembourg	465	0.2%
Malta	218	0.1%
Netherlands	16,661	6.3%
Poland	15,199	5.7%
Portugal	23,262	8.7%
Romania	2,399	0.9%
Slovakia	2,013	0.8%
Slovenia	2,531	1.0%
Spain	25,566	9.6%
Sweden	6,004	2.3%
United Kingdom	22,128	8.3%
Total	266,069	100.0%

Source: Dun & Bradstreet's (Hoover's) and Kompass (2014).

Figure A1. Number of companies interviewed



Source: ITC business survey in the EU, 2015-2016.

Figure A2. Characteristics of companies interviewed by telephone

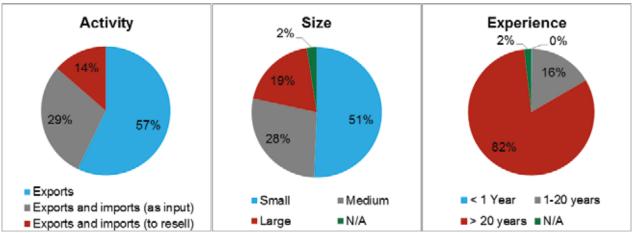


Table A9. Sector composition of companies interviewed by telephone, by company size

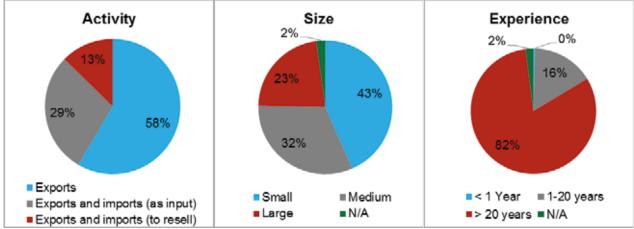
Sector	Small	Medium	Large	Total
1. Agricultural Production - Crops	2.7%	2.1%	1.7%	2.3%
2. Agricultural Production - Livestock	1.0%	1.0%	0.5%	0.9%
3. Forestry	0.5%	0.3%	0.1%	0.4%
4. Fishing, Hunting, & Trapping	1.1%	1.6%	1.2%	1.3%
5. Food & Kindred Products	5.5%	7.8%	10.8%	7.2%
6. Beverages & Tobacco Products	4.1%	3.5%	4.0%	3.9%
7. Textile Mill Products	3.8%	4.4%	2.6%	3.7%
8. Apparel & Other Textile Products	4.8%	3.9%	4.2%	4.4%
9. Lumber & Wood Products	3.0%	2.9%	2.5%	2.9%
10. Furniture & Fixtures	3.6%	5.0%	2.8%	3.8%
11. Paper & Allied Products	2.9%	3.6%	4.4%	3.4%
12. Printing & Publishing	3.5%	3.1%	1.9%	3.1%
13. Chemical & Allied Products	6.2%	5.7%	7.2%	6.3%
14. Rubber & Miscellaneous Plastics Products	4.9%	5.3%	5.4%	5.2%
15. Leather & Leather Products	4.0%	2.4%	1.7%	3.1%
16. Stone, Clay, & Glass Products	3.9%	3.6%	4.5%	3.9%
17. Primary Metal Industries	3.7%	4.9%	6.5%	4.6%
18. Fabricated Structural Metal Products	2.5%	3.6%	3.2%	2.9%
19. Other Fabricated Metal Products	5.3%	5.4%	4.9%	5.3%
20. Metalworking and Special Industry Machinery	5.2%	4.4%	3.8%	4.7%
21. General Industrial Machinery and Equipment	3.6%	4.0%	3.6%	3.7%
22. Other Industrial and Commercial Machinery, and Computer Equipment	6.8%	5.2%	8.1%	6.6%
23. Electronic & Other Electric Equipment	6.3%	6.2%	5.9%	6.1%
24. Transportation Equipment	2.6%	2.5%	2.6%	2.6%
25. Instruments & Related Products	4.6%	4.3%	4.1%	4.4%
26. Miscellaneous Manufacturing Industries	4.1%	3.3%	1.8%	3.4%

Source: ITC business survey in the EU, 2015-2016.

Table A10. Destination markets of companies interviewed by telephone, by company size

Destination	Small	Medium	Large	Total
United States	42%	51%	64%	49%
Canada	22%	28%	42%	28%
Latin America	28%	34%	48%	34%
Japan	22%	27%	40%	27%
China	28%	38%	52%	36%
Other Asia	36%	46%	57%	43%
Africa	35%	36%	52%	39%
Middle East	35%	41%	53%	41%
Russian Federation	28%	39%	48%	35%
Other Eastern Europe	26%	36%	44%	32%
Other partners	36%	42%	43%	39%

Figure A3. Characteristics of companies interviewed face-to-face



Source: ITC business survey in the EU, 2015-2016.

Table A11. Sector composition of companies interviewed in face-to-face

Sector	Small	Medium	Large	Total
1. Agricultural Production - Crops	2.8%	1.6%	3.5%	2.5%
2. Agricultural Production - Livestock	1.3%	1.1%	0.6%	1.1%
3. Forestry	0.5%	0.0%	0.0%	0.3%
4. Fishing, Hunting, & Trapping	1.7%	2.9%	2.9%	2.4%
5. Food & Kindred Products	9.0%	13.3%	15.8%	11.9%
6. Beverages & Tobacco Products	4.5%	5.2%	7.4%	5.4%
7. Textile Mill Products	3.5%	2.9%	2.6%	3.1%
8. Apparel & Other Textile Products	4.0%	3.6%	3.5%	3.8%
9. Lumber & Wood Products	2.8%	2.7%	0.0%	2.2%
10. Furniture & Fixtures	4.5%	3.6%	1.0%	3.3%
11. Paper & Allied Products	2.8%	2.7%	1.9%	2.5%
12. Printing & Publishing	2.7%	3.2%	1.9%	2.7%
13. Chemical & Allied Products	8.7%	7.7%	7.4%	8.1%
14. Rubber & Miscellaneous Plastics Products	3.7%	3.8%	3.5%	3.8%
15. Leather & Leather Products	5.8%	2.7%	1.0%	3.6%
16. Stone, Clay, & Glass Products	2.8%	2.7%	4.5%	3.3%

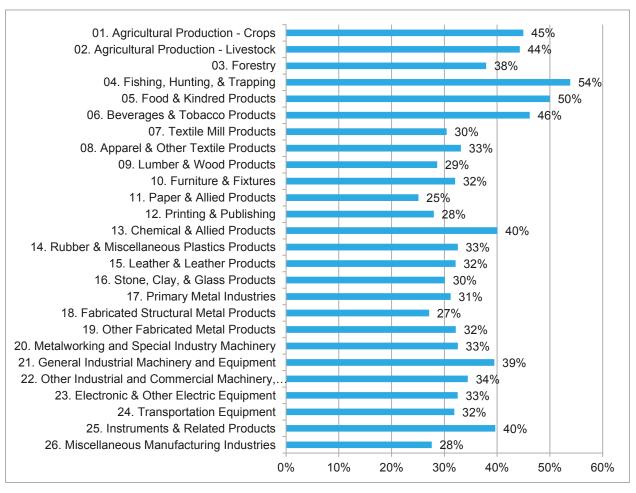
3.2%	4.3%	6.1%	4.1%
2.0%	3.2%	1.3%	2.2%
3.8%	4.5%	4.8%	4.5%
4.5%	4.8%	3.5%	4.4%
2.8%	5.9%	3.2%	4.0%
5.8%	4.3%	10.0%	6.1%
6.0%	4.5%	4.8%	5.1%
2.2%	1.8%	2.3%	2.0%
4.7%	4.1%	5.8%	4.6%
3.8%	2.7%	0.6%	2.7%
	2.0% 3.8% 4.5% 2.8% 5.8% 6.0% 2.2% 4.7%	2.0% 3.2% 3.8% 4.5% 4.5% 4.8% 5.9% 5.8% 4.3% 6.0% 4.5% 2.2% 1.8% 4.7% 4.1%	2.0%       3.2%       1.3%         3.8%       4.5%       4.8%         4.5%       4.8%       3.5%         2.8%       5.9%       3.2%         5.8%       4.3%       10.0%         6.0%       4.5%       4.8%         2.2%       1.8%       2.3%         4.7%       4.1%       5.8%

Table A12. Destination markets of companies interviewed face-to-face, by company size

Destination	Small	Medium	Large	Total
United States	43%	50%	56%	48%
Canada	16%	20%	29%	20%
Latin America	28%	34%	44%	34%
Japan	23%	24%	30%	25%
China	30%	40%	47%	37%
Other Asia	45%	51%	57%	50%
Africa	33%	33%	49%	37%
Middle East	35%	39%	47%	39%
Russian Federation	29%	44%	42%	37%
Other Eastern Europe	16%	24%	24%	21%
Other partners	39%	43%	44%	41%

# Annex B. Survey results - detailed figures

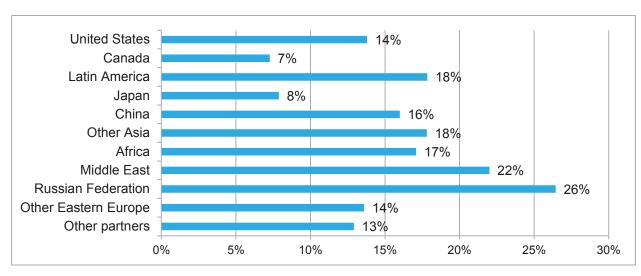
Figure B1. Share of companies affected by NTMs when exporting, by sector



Source: ITC business survey in the EU, 2015-2016.

Note: The statistics in this figure are based on the telephone interviews with 8,100 companies.

Figure B2. Share of companies affected by NTMs when exporting, by destination



Source: ITC business survey in the EU, 2015-2016.

Note: The statistics in this figure are based on the telephone interviews with 8,100 companies.

Table B1. Face-to-face interviews – share of transaction\* facing burdensome NTMs by destination

	Number of transaction* for which there is a burdensome regulation	Number of transaction* for which there is NO burdensome regulation	Share of transaction* for which there is a burdensome regulation
Russian Federation	609	287	68.00%
United States of America	455	570	44.40%
China	356	392	47.60%
Saudi Arabia	235	100	70.10%
United Arab Emirates	227	198	53.40%
Brazil	217	152	58.80%
Switzerland	214	298	41.80%
Turkey	190	126	60.10%
Ukraine	149	133	52.80%
Iran (Islamic Republic)	146	34	81.10%
Japan	139	392	26.20%
	134	92	59.30%
Egypt	125		
Belarus		60	67.60%
Canada	125	283	30.60%
India	121	118	50.60%
Qatar	108	47	69.70%
Australia	101	233	30.20%
Mexico	98	114	46.20%
Republic of Korea	94	92	50.50%
Nigeria	91	52	63.60%
Kazakhstan	89	60	59.70%
Algeria	84	55	60.40%
Norway	84	210	28.60%
Israel	74	89	45.40%
Argentina	70	54	56.50%
Morocco	69	81	46.00%
South Africa	67	129	34.20%
Serbia	57	81	41.30%
Iraq	56	19	74.70%
Tunisia	51	61	45.50%
Kuwait	49	56	46.70%
Kenya	44	14	75.90%
Viet Nam	42	39	51.90%
Chinese Taipei	41	59	41.00%
Chile	39	62	38.60%
Thailand	39	99	28.30%
Indonesia	38	39	49.40%
	38	13	74.50%
Libyan Arab Jamahir			
Singapore	36	97	27.10%
Oman	34	9	79.10%
Colombia	33	56	37.10%
Azerbaijan	32	34	48.50%
Venezuela	32	18	64.00%
Malaysia	30	65	31.60%
Albania	29	18	61.70%
Hong Kong, China	29	70	29.30%
Lebanon	28	65	30.10%
Uzbekistan	27	12	69.20%
Jordan	26	29	47.30%
Angola	26	12	68.40%
Pakistan	25	38	39.70%
New Zealand	23	58	28.40%
Bosnia and Herzegovina	21	55	27.60%
Ghana	21	22	48.80%

Armenia	18	14	56.30%
Ecuador	18	22	45.00%
Syrian Arab Republic	18	5	78.30%
Peru	16	38	29.60%
Philippines	16	35	31.40%
Bahrain	15	8	65.20%
Montenegro	14	7	66.70%
The former Yugoslav Republic of Macedonia	14	37	27.5%
United Republic of Tanzania	14	6	70.00%
Cameroon	13	4	76.50%
Dominican Republic	13	19	40.60%
Georgia	11	17	39.30%
Myanmar	11	4	73.30%
Yemen	11	5	68.80%
State of Palestine	10	2	83.30%
Congo	9	15	37.50%
Costa Rica	9	13	40.90%
Cuba	9	6	60.00%
Mauritius	9	12	42.90%
Mozambique	9	21	30.00%
Panama	9	13	40.90%
Côte D'Ivoire	8	11	42.10%
Ethiopia	8	12	40.00%
Republic of Moldova	8	16	33.30%
Turkmenistan	8	1	88.90%
Zimbabwe	8	9	47.10%
Iceland	7	29	19.40%
Senegal	7	12	36.80%
Gabon	6	10	37.50%
Sudan	6	6	50.00%
Bangladesh	5	6	45.50%
Barbados	5	2	71.40%
Cayman Islands	5	1	83.30%
Nicaragua	5	3	62.50%
Uganda	5	4	55.60%
Liberia	4	1	80.00%
Mali	4	3	57.10%
Uruguay	4	22	15.40%
Afghanistan	3	0	100.00%
Bolivia	3	6	33.30%
Burkina Faso	3	1	75.00%
Guatemala	3	4	42.90%
Kosovo	3	19	13.60%
Sri Lanka	3	4	42.90%
Togo	3	2	60.00%
Cape Verde	2	9	18.20%
Democratic People's Republic of Korea	2	2	50.00%
Democratic Republic of the Congo	2	1	66.70%
Guinea	2	3	40.00%
Lao People's Democratic Republic	2	0	100.00%
Nepal	2	1	66.70%
Papua New Guinea	2	0	100.00%
Puerto Rico	2	8	20.00%
Sao Tome and Principe	2	3	40.00%
Sierra Leone	2	1	66.70%
Aruba	1	0	100.00%
Benin Senin	1	3	25.00%
Chad	1	10	9.10%
Equatorial Guinea	1	10	50.00%
Luuuiviiai Viilica	ı	I	50.0070
Gambia	1	2	33.30%

Honduras	1	12	7.70%
Jamaica	1	4	20.00%
Kyrgyzstan	1	18	5.30%
Madagascar	1	5	16.70%
Maldives	1	5	16.70%
Niger	1	8	11.10%
Seychelles	1	2	33.30%
Somalia	1	1	50.00%
Suriname	1	1	50.00%
Tajikistan	1	0	100.00%
Timor-Leste	1	0	100.00%
Botswana	0	2	0.00%
Cambodia	0	2	0.00%
Central African Republic	0	2	0.00%
Djibouti	0	3	0.00%
El Salvador	0	5	0.00%
Eritrea	0	2	0.00%
Fiji	0	1	0.00%
French Polynesia	0	1	0.00%
Grenada	0	1	0.00%
Guyana	0	2	0.00%
Liechtenstein	0	1	0.00%
Macao, China	0	13	0.00%
Mauritania	0	7	0.00%
Mongolia	0	3	0.00%
Namibia	0	2	0.00%
Netherland Antilles	0	2	0.00%
New Caledonia	0	1	0.00%
Paraguay	0	11	0.00%
Saint Lucia	0	1	0.00%
Swaziland	0	1	0.00%
Zambia	0	8	0.00%
Total	5,844	6,322	48.00%

**Notes:** (\*) A transaction is a pair of exported product (at HS6 level) and partner country for a company. The share of companies affected by burdensome NTMs is based on telephone interviews while the share of affected companies' transaction is based on face-to-face interviews

Table B2. Product certification issues by sector and company size

	Micro	Small	Medium- sized	Large	Total	Sectoral distribution
01. Agricultural Production - Crops	4	14	4	37	59	4.0%
02. Agricultural Production - Livestock	0	10	9	1	20	1.4%
03. Forestry	0	7	0	0	7	0.5%
04. Fishing, Hunting, & Trapping	0	13	14	8	35	2.4%
05. Food & Kindred Products	28	42	101	139	310	20.9%
06. Beverages & Tobacco Products	14	11	22	13	60	4.1%
07. Textile Mill Products	9	1	5	5	20	1.4%
08. Apparel & Other Textile Products	7	5	5	86	103	7.0%
09. Lumber & Wood Products	10	3	35	0	48	3.2%
10. Furniture & Fixtures	10	6	35	4	55	3.7%
11. Paper & Allied Products	25	3	5	1	34	2.3%
12. Printing & Publishing	2	1	3	0	6	0.4%
13. Chemical & Allied Products	2	23	48	46	119	8.0%
14. Rubber & Miscellaneous Plastics Products	6	11	20	3	40	2.7%
15. Leather & Leather Products	18	35	14	42	109	7.4%
16. Stone, Clay, & Glass Products	1	3	15	5	24	1.6%
17. Primary Metal Industries	0	4	16	4	24	1.6%
18. Fabricated Structural Metal Products	3	2	27	0	32	2.2%
19. Other Fabricated Metal Products	6	8	47	8	69	4.7%
20. Metalworking and Special Industry Machinery	6	8	19	9	42	2.8%
21. General Industrial Machinery and Equipment	4	22	24	17	67	4.5%
22. Other Industrial and Commercial Machinery, and Computer Equipment	0	11	7	16	34	2.3%
23. Electronic & Other Electric Equipment	8	38	27	14	87	5.9%
24. Transportation Equipment	0	5	7	2	14	0.9%
25. Instruments & Related Products	8	16	17	11	52	3.5%
26. Miscellaneous Manufacturing Industries	1	1	8	1	11	0.7%
Total	172	303	534	472	1,481	100.0%
Distribution by size of the companies	11.6%	20.5%	36.1%	31.9%	100.0%	

Table B3. Labelling issues by sector and size class

	Micro	Small	Medium- sized	Large	Total	Sectoral distributio n
01. Agricultural Production - Crops	1	0	0	0	1	0.3%
02. Agricultural Production - Livestock	0	0	0	0	0	0.0%
03. Forestry	0	0	0	0	0	0.0%
04. Fishing, Hunting, & Trapping	0	1	2	1	4	1.1%
05. Food & Kindred Products	3	7	27	31	68	18.0%
06. Beverages & Tobacco Products	2	7	23	50	82	21.8%
07. Textile Mill Products	0	7	1	0	8	2.1%
08. Apparel & Other Textile Products	1	0	4	2	7	1.9%
09. Lumber & Wood Products	1	0	0	0	1	0.3%
10. Furniture & Fixtures	10	0	0	0	10	2.7%
11. Paper & Allied Products	0	7	0	5	12	3.2%
12. Printing & Publishing	0	2	0	0	2	0.5%
13. Chemical & Allied Products	3	55	1	2	61	16.2%
14. Rubber & Miscellaneous Plastics Products	2	6	3	2	13	3.4%
15. Leather & Leather Products	1	2	2	0	5	1.3%
16. Stone, Clay, & Glass Products	0	0	1	4	5	1.3%
17. Primary Metal Industries	0	1	1	0	2	0.5%
18. Fabricated Structural Metal Products						0.0%
19. Other Fabricated Metal Products	2	1	0	7	10	2.7%
20. Metalworking and Special Industry Machinery	8	0	2	1	11	2.9%
21. General Industrial Machinery and Equipment	4	0	0	19	23	6.1%
22. Other Industrial and Commercial Machinery, and Computer Equipment	0	4	0	0	4	1.1%
23. Electronic & Other Electric Equipment	2	6	2	1	11	2.9%
24. Transportation Equipment	0	1	0	0	1	0.3%
25. Instruments & Related Products	12	10	3	4	29	7.7%
26. Miscellaneous Manufacturing Industries	1	2	4	0	7	1.9%
Total	53	119	76	129	377	100.0%
Distribution by size of the companies	14.1%	31.6%	20.2%	34.2%	100.0%	

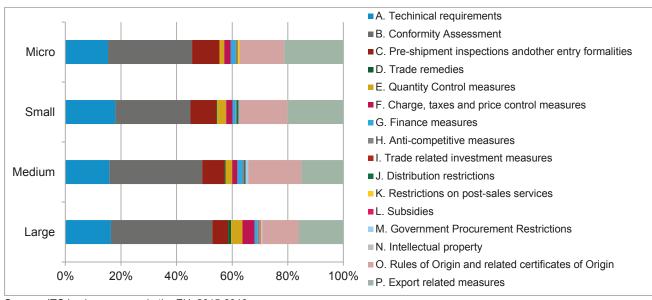
Table B4. Type of burdensome NTM according to who applies the measure

	Partner country	Home	EU	Private standard	Transit country	Third country	Tota
AA1. Product identity requirements	15	0	0	0	0	0	15
AA2. Product characteristics, including quality or performance req.	72	0	0	3	0	0	75
AB1. Restricted or prohibited use of certain substances in food and feed	35	0	0	0	0	0	35
AB2. Restricted or prohibited use of certain substances (other han in foods or feeds)	15	0	0	0	0	0	15
AB3. Tolerance limits for residues of or contamination by certain substances	28	0	0	0	0	0	28
ACO. Regulation on genetically modified organisms (GMO) and other foreign species, and products derived from or broduced using GMO	6	0	0	0	0	0	6
AD1. Hygienic practices during production	7	0	0	0	0	0	7
AD2. Microbiological criteria on the final product	6	0	0	0	0	0	6
AD9. Other hygienic requirements	7	0	0	0	0	0	7
AE1. Plant growth processes							
AE2. Animal raising or catching processes	7	0	0	0	0	0	7
AE3. Food and feed processing	4	0	0	0	0	0	4
AF1. Technical requirements on production processes	21	0	0	5	0	0	26
AF9. Other production or post-production requirements please specify)	2	0	0	0	0	0	2
AG1. Cold/heat treatment	5	0	0	0	0	0	5
AG2. Irradiation							
AG3. Fumigation	104	0	0	0	0	0	104
AG9. Other final product treatments	1	0	0	0	0	0	1
AH1. Labelling (e.g. product labels with information for consumers)	378	0	12	0	0	0	390
AH2. Marking (e.g. information for transport and distribution)	41	0	0	0	0	0	41
AH3. Packaging	106	0	0	0	0	0	106
Al1. Storage and transport conditions for plants, animals and ood	8	0	0	0	0	0	8
Al2. Storage and transport conditions for other products, (e.g. nedicines)	24	0	0	0	0	0	24
AJ1. Prohibition because of: national security; protection of numan health or safety; environmental protection; or prevention of deceptive practices	14	0	0	0	0	0	14
AJ2. Temporary geographic prohibition because of food borne risks, disease and pests risks	38	0	0	0	0	0	38
AJ3. Geographical restrictions on eligibility because of food porne risks, disease and pests risks	7	0	0	0	0	0	7
AK1. Special authorization because of food borne risks, lisease and pests risks	32	0	0	0	10	0	42
AK2. Authorization requirement because of: national security; protection of human health or safety; environmental protection; or prevention of deceptive practices	86	0	0	1	0	0	87
AK3. Registration requirements for importers because of food porne risks, disease and pests risks	52	0	0	0	0	0	52
AK4. Registration requirement for importers because of: national security; protection of human health or safety; environmental protection; or prevention of deceptive practices	47	0	0	0	0	0	47
AZ0. Other technical requirements	30	0	0	0	0	0	30
BA1. Product registration	249	0	0	0	0	0	249
3A2. Testing	244	0	0	1	0	0	245
BA3. Product certification	1,484	0	0	47	0	0	1,531
BA4. Inspection requirement	132	0	0	1	0	0	133
BB1. Origin of materials and parts	86	0	0	0	0	0	86
BB2. Processing history	38	0	0	0	0	0	38

BB3. Distribution and location of products after delivery	4	0	0	0	0	0	4
BB9. Other traceability requirements (please specify)	2	0	0	1	0	0	3
BC0. Quarantine	20	0	0	0	0	0	20
BZ0. Other conformity assessment	5	0	0	0	0	0	5
CA0. Pre-shipment inspection	222	0	0	0	0	0	222
CB0. Direct consignment requirement							
CC0. Requirement to pass through specified port of customs	11	0	0	0	0	0	11
CD0. Import monitoring and surveillance requirements and other automatic licensing measures	30	0	0	0	0	0	30
CZ0. Other pre-shipment inspection and other entry formalities	317	0	0	2	0	0	319
DA1. Anti-dumping duties	22	0	0	0	0	0	22
DA9. Other anti-dumping measures (please specify)	1	0	0	0	0	0	1
DB1. Countervailing duties							
DC1. Safeguard duties	10	0	0	0	0	0	10
DC2. Safeguard quantitative restriction	2	0	0	0	0	0	2
DC9. Other safeguard measures	5	0	0	0	0	0	5
DZ0. Other trade remedies	1	0	0	0	0	0	1
EA1. Licence for economic reasons	43	0	0	0	0	0	43
EA2. Licence for non-economic reasons	16	0	0	0	0	0	16
EA9. Other (non-automatic) licences	33	0	0	0	1	0	34
EB1. Permanent quotas	15	0	0	0	0	0	15
EB2. Seasonal or temporary quotas	3	0	0	0	0	0	3
EB3. Tariff rate quotas	13	0	0	0	0	0	13
EB9. Other quotas	1	0	0	0	0	0	1
EC1. Total prohibition (not for technical reasons)	69	0	0	0	13	0	82
EC2. Seasonal or temporary prohibition	1	0	0	0	0	0	1
EC9. Other prohibitions	3	0	0	0	0	0	3
EZ0. Other quantity control measures	4	0	0	0	0	0	4
FA1. Reference prices and other price controls	1	0	0	0	0	0	1
FD0. Customs surcharges	87	0	0	0	0	0	87
FE1. Custom inspection, processing and servicing fees	2	0	0	0	0	0	2
FE2. Merchandise handling or storing fees	1	0	0	0	0	0	1
FF1. Stamp tax	1	0	0	0	0	0	1
FF2. Import licence fee	2	0	0	0	0	0	2
FF3. Consular invoice fee	20	0	0	0	0	0	20
FF5. Tax on transport facilities	3	0	0	0	0	0	3
FF9. Other additional taxes and charges	8	0	0	0	0	0	8
FG0. Internal taxes and charges levied on imports	51	0	0	0	0	0	51
FH0. Customs valuations	15	0	0	0	0	0	15
FZ0. Other charges, taxes and price control measures	2	0	0	0	0	0	2
GA1.Advance import deposit	4	0	0	0	0	0	4
GA9.Other advance payment requirements	2	0	0	0	0	0	2
GC1. Bank authorization	3	0	0	0	0	0	3
GC9. Other regulations on official foreign exchange allocation	5	0	0	0	0	0	5
specify) GD0. Regulations concerning terms of payment for imports	73	0	0	3	0	0	76
GZ0. Other finance measures	13	0	0	0	0	0	13
HA0. Restrictive import channel	12	0	0	0	0	0	12

HB0. Compulsory use of a national service (e.g. transport or insurance)	15	0	0	0	0	0	15
HZ0. Other anti-competitive measure	6	0	0	0	0	0	6
IA0. Trade balancing measures	3	0	0	0	0	0	3
IZ0. Other trade-related investment measures (please specify)	7	0	0	0	0	0	7
JA0. Geographical restriction	1	0	0	0	0	0	1
JB0. Restriction on resellers	21	0	0	0	0	0	21
JZ0. Other distribution restrictions	2	0	0	0	0	0	2
KA0. Restriction of post-sales services	12	0	0	0	0	0	12
LA0. Subsidies	1	0	0	0	0	0	1
MA0. Government procurement restrictions	29	0	0	0	0	0	29
NA0. Intellectual property	13	0	0	0	0	0	13
OA0. Rules of origin and related certificate of origin	1,174	0	0	0	0	0	1,174
PA1. Export inspection	0	45	11	0	0	0	56
PA2. Certification required by the exporting country	0	64	93	0	0	0	157
PA9. Other export technical measures	0	42	15	0	0	0	57
PB1. Export prohibitions	0	27	90	0	0	0	117
PB2. Export quotas							
PB3. Licensing or permit to export	0	276	310	0	0	2	588
PB4. Export registration	0	7	118	0	0	0	125
PC0. Export taxes and charges	0	0	1	0	0	0	1
PD0. Export price control measures	0	0	1	0	0	0	1
PE0. Measures on re-export	0	2	4	0	0	0	6
PZ0. Other export related measures	0	130	53	0	0	0	183
Total	5,873	593	708	64	24	2	7,264
Share of total	80.9%	8.2%	9.7%	0.9%	0.3%	0.0%	100.0%

Figure B3. Type of burdensome NTM by company size



Source: ITC business survey in the EU, 2015-2016.

Figure B4. Type of burdensome NTM by destination market

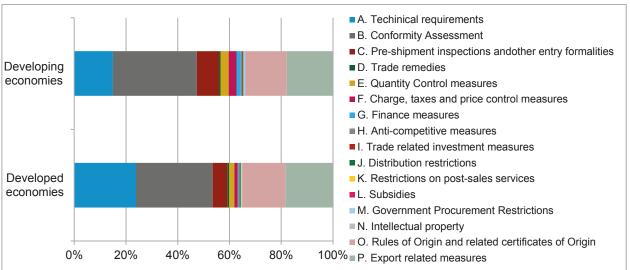


Table B5. Burdensome NTMs by type of measure

	Regulatory obstacles	Procedural obstacles	Combination of regulatory and procedural obstacles	Total
A. Technical requirements	404	418	407	1229
B. Conformity assessment	187	1144	983	2314
C. Pre-shipment inspections and other entry formalities	67	330	185	582
D. Trade remedies	17	10	14	41
E. Quantity control measures	115	58	42	215
F. Charge, taxes and price control measures	104	33	56	193
G. Finance measures	63	22	18	103
H. Anti-competitive measures	10	18	5	33
I. Trade-related investment measures	9	0	1	10
J. Distribution restrictions	5	8	11	24
K. Restrictions on post-sales services	12	0	0	12
L. Subsidies	1	0	0	1
M. Government procurement restrictions	23	1	5	29
N. Intellectual property	2	11	0	13
Oa. Preferential rules of origin and related certificates of origin	38	319	223	580
Ob. Non-preferential rules of origin and related certificates of origin	51	311	232	594
P. Export-related measures	327	455	509	1291
Total	1435	3138	2691	7264
	19.7%	43.2%	37.1%	100%

Source: ITC business survey in the EU, 2015-2016.

Table B6. Procedural obstacles by type and NTM chapter

								Ż	NTM chapters	pters	"					
		A	В	ပ	Ω	Ш	ш	Ð	ェ	٦	Σ	Z	Oa	qo	۵	Total
	A1. Large number of different documents	75	376	65	9	2	_	10	2 1	0	7	10	159	322	29	1106
	A2. Documentation is difficult to fill out	56	20	29	2	0	က	0	1	0	2	2	91	123	7	366
Administrative burdens related to regulations	A3. Difficulties with translation of documents from or into other languages	99	26	12	0	<del>-</del>	_	0	0	0	7	~	4	46	52	242
	A4. Numerous administrative windows/organizations involved, redundant documents	38	135	4	~	4	4	က	0 0	7	6	20	48	166	42	498
	B1. Information on selected regulation is not adequately published and disseminated	88	190	36	12	0	7	7	5	0	Ø	20	64	248	30	721
Information/	B2. No due notice for changes in selected regulation and related procedures	77	59	19	~	7	7	0	0 0	0	7	0	က	20	16	150
u anabarency issues	B3. Selected regulation changes frequently	46	49	2	က	9	4	0	0 0	0	0	13	19	71	က	219
	B4. Requirements and processes differ from information published	4	27	7	က	0	0	0	0 0	0	36	27	7	83	~	205
Discriminating behaviour of	C1. Arbitrary behaviour of officials regarding classification and valuation of the reported product	ю	7	15	0	0	œ	0	0 0	0	_	2	2	4	0	99
0.000	C2. Arbitrary behaviour of officials with regards to the reported regulation	40	09	27	4	ო	_	က	0	0	18	20	9	101	7	295
	D1. Delay related to reported regulation	306	1109	328	7	47	6	18	7 1	0	92	92	381	1085	289	4075
Time constraints	D2. Deadlines set for completion of requirements are too short	4	4	0	0	<del>-</del>	0	0	0 0	0	0	0	က	9	2	23
Innertally high paymont	E1. Unusually high fees and charges for reported certificate/regulation	222	865	93	28	31	46	12	0 6	16	38	67	173	638	107	2345
	E2. Informal payment, e.g. bribes for reported certificate/regulation	o	24	31	7	0	4	4	0	2	5	7	4	62	7	152
	F1. Limited/inappropriate facilities for testing	7	36	0	0	0	0	0	0 0	0	0	0	0	4	0	52
Lack of sector-specific facilities	F2. Limited/inappropriate facilities for sector-specific transport and storage, e.g. cold storage, refrigerated trucks	7	ო	0	0	0	0	0	2 0	0	0	0	7	ო	0	12
	F3. Other limited/inappropriate facilities, related to reported certificate/regulation	7	173	4	~	0	15	0	2 0	0	0	9	21	207	22	454

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NAVIGATING NON-TARIFF MEASURES: INSIGHTS FROM A BUSINESS SURVEY IN THE EUROPEAN UNION

	•							칟	NTM chapters	apter	S					
		⋖	В	ပ	Ω	Ш	ш	Ŋ	ェ	_	В — Л — В — В — В — В — В — В — В — В —	Z	Oa	q	۵	Total
, so :::::::::::::::::::::::::::::::::::	G1. Facilities lacking international accreditation/recognition	<del>-</del>	8	0	0	0	0	0	0	0	0 0 0 0 0	0	0	17	0	36
accreditations	G2. Other problems with international recognition, e.g. lack of recognition of national certificates	17	149	7	0	0	0	0	0 0 0	0	0	ю	7	65	0	238
Other	H1. Other procedural obstacles, please specify	92	59	9	~	0	2	-	-	о С	1 1 0 0 1	0	7	36	23	212
Total		1085	3413	203	703 78	124 107	107	53	32	3 20	20 237	7 285	966 9	3357	7 964	11457

Source: ITC business survey in the EU, 2015-2016.

Notes: NTM Chapters are: A = Technical requirements; B= Conformity assessment; C= Pre-shipment inspections and other entry formalities; D= Trade remedies; E= Quantity Control measures; F= Charge, taxes and price control measures; G= Finance measures; H= Anti-competitive measures; I= Trade-related investment measures; J= Distribution restrictions; R. Restrictions on post-sales services; L= Subsidies; M= Government procurement restrictions; N= Intellectual property; Oa. Preferential rules of origin and related certificates of origin; Ob = Non-preferential rules of origin and related certificates of origin; P= Export-related measures.

# Annex C. European Union Member States tables

Table C1. Distribution of issues by NTM chapter by country

									NTM chanters	anters								
	<	8	ပ	۵	ш	ட	G	I	_	7	~	_	Σ	z	Oa	go	۵	Total
Austria	6.37%	40.20%	6.37%	%00.0	1.47%	2.94%	0.98%	0.98%	%00.0	%00.0	%00.0	0.00%	1.47%	%00.0	9.31%	11.76%	18.14%	100.00
Belgium	12.12%	45.45%	%90.9	%00.0	%60'6	%00.0	%00.0	%90.9	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%90'9	%60.6	%90.9	100.00
Bulgaria	52.41%	44.14%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	2.76%	%00.0	%69.0	100.00
Croatia	26.19%	42.86%	19.05%	%00.0	4.76%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	2.38%	%00.0	4.76%	100.00
Cyprus	0.00%	31.58%	47.37%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	5.26%	15.79%	%00.0	100.00
Czech Republic	19.08%	35.20%	12.17%	%00.0	4.93%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%85.9	%00.0	6.25%	%66.0	14.80%	100.00
Denmark	27.03%	39.19%	20.27%	%00.0	%00.0	%00.0	2.03%	%00.0	%00.0	%00.0	%00.0	%00.0	%89.0	%00.0	%89.0	4.05%	%80.9	100.00
Estonia	2.88%	41.18%	2.88%	%00.0	47.06%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	100.00
Finland	30.79%	45.03%	2.30%	%00.0	%66.0	1.32%	0.66%	%00.0	%00.0	%00.0	%00.0	%00.0	%99.0	0.33%	2.30%	4.30%	2.30%	100.00
France	15.55%	40.34%	13.87%	%00.0	4.62%	1.26%	2.10%	0.42%	0.42%	%00.0	%00.0	%00.0	%00.0	%00.0	2.46%	3.78%	12.18%	100.00
Germany	8.73%	28.64%	5.25%	%89.0	3.56%	2.12%	0.93%	%89.0	0.08%	1.36%	1.02%	%00.0	%00.0	%00.0	10.85%	8.98%	27.12%	100.00
Greece	7.58%	25.76%	%90.9	%00.0	1.52%	15.91%	%92.0	%92.0	%00.0	2.27%	%00.0	%00.0	%00.0	%00.0	3.79%	4.55%	31.06%	100.00
Hungary	8.49%	32.08%	3.77%	%00.0	3.77%	%00.0	2.83%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	12.26%	8.49%	28.30%	100.00
Ireland	23.81%	7.14%	21.43%	%00.0	4.76%	21.43%	2.38%	2.38%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	2.38%	%00.0	14.29%	100.00
Italy	16.93%	31.78%	3.40%	1.18%	1.11%	1.03%	1.48%	%29.0	%00.0	0.22%	%00.0	%00.0	%00.0	%00.0	9.05%	13.60%	19.59%	100.00
Latvia	13.64%	32.73%	10.00%	%00.0	20.91%	2.73%	18.18%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	1.82%	100.00
Lithuania	8.03%	22.89%	14.46%	%00.0	2.81%	3.21%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	28.51%	15.66%	4.42%	100.00
Luxemponrg	%29.99	8.33%	%00.0	%00'0	25.00%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	100.00
Malta	0.00%	%60.6	54.55%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%60.6	18.18%	%60.6	%00.0	100.00
Netherlands	25.41%	39.27%	8.58%	%00.0	1.65%	0.33%	0.33%	0.33%	0.33%	%00.0	%00.0	%00.0	%00.0	%00.0	2.31%	3.63%	17.82%	100.00
Poland	11.27%	45.09%	4.00%	%00.0	0.73%	0.36%	2.91%	1.45%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	8.36%	6.55%	19.27%	100.00
Portugal	15.45%	27.47%	2.58%	2.15%	%98.0	14.59%	0.43%	0.43%	%00.0	%00.0	%00.0	%00.0	%00.0	0.43%	16.74%	18.03%	%98.0	100.00
Romania	4.88%	17.07%	7.32%	%00.0	%00.0	%00.0	4.88%	%00.0	2.44%	%00.0	%00.0	%00.0	%00.0	%00.0	%00:0	%00.0	63.41%	100.00
Slovakia	28.57%	22.45%	36.73%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	4.08%	%00.0	2.04%	4.08%	2.04%	100.00
Slovenia	5.21%	52.08%	19.79%	%00.0	%00.0	%00.0	3.13%	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	%00.0	14.58%	2.08%	3.13%	100.00
Spain	33.63%	35.09%	6.14%	0.88%	4.39%	3.22%	1.46%	0.58%	1.17%	%00.0	%00.0	%00.0	0.29%	%00.0	4.39%	1.46%	7.31%	100.00
Sweden	26.37%	10.45%	28.86%	0.50%	3.48%	2.99%	2.97%	0.50%	%00.0	0.50%	%00.0	%00.0	%00.0	%00.0	2.97%	%26.9	7.46%	100.00
United Kingdom	14.76%	25.53%	8.26%	0.74%	3.81%	4.36%	0.28%	%00.0	0.19%	%60.0	%00.0	%60.0	%00.0	0.93%	4.74%	8.73%	27.48%	100.00

Source: ITC business survey in the EU, 2015-2016.

**Notes:** NTM Chapters are: A = Technical requirements; B= Conformity assessment; C= Pre-shipment inspections and other entry formalities; D= Trade remedies; E= Quantity control measures; F=Charge, taxes and price control measures; G=Finance measures; H=Anti-competitive measures; I=Trade related investment measures; J=Distribution restrictions; K. Restrictions on post-sales services; L=subsidies; M= Government procurement restrictions; N= Intellectual property; Oa. = Preferential rules of origin and related certificates of origin; Ob = Non-preferential rules of origin; P= Export-related measures

Table C2. Reasons for burdensome NTMs and applications of NTMs by country

NAVIGATING NON-TARIFF MEASURES: INSIGHTS FROM A BUSINESS SURVEY IN THE EUROPEAN UNION

	Why the NTM is a burden	is a burden			Whi	ch country	Which country applies the regulation
	(shares of issues by country)	s by country)				shares of is	(snares or issues by country)
	Regulation itself Is too strict	Related procedural obstacles	Both	Partner country	Home	EU	Private standards, transit and third countries
Austria	16.67%	4.41%	78.92	81.37%	2.45%	15.69	0.49%
Belgium	80.9	57.58%	36.36	93.94%	890.9	%00.0	0.00%
Bulgaria	%06.9	71.03%	22.07	98.62%	%00.0	%69.0	0.69%
Croatia	14.29%	76.19%	9.52%	92.86%	4.76%	%00.0	2.38%
Cyprus	%00.0	26.32%	73.68	100.00%	%00.0	%00.0	0.00%
Czech Republic	19.08%	41.12%	39.80	78.62%	1.97%	12.83	6.58%
Denmark	48.65%	39.86%	11.49	92.57%	%80.9	%00.0	1.35%
Estonia	47.06%	47.06%	5.88%	100.00%	%00.0	%00.0	0.00%
Finland	23.84%	53.97%	22.19	94.37%	0.33%	4.97%	0.33%
France	17.65%	55.04%	27.31	87.82%	4.20%	7.98%	0.00%
Germany	13.05%	20.59%	36.36	72.03%	11.27	15.85	0.85%
Greece	20.45%	51.52%	28.03	68.18%	26.52	4.55%	0.76%
Hungary	12.26%	44.34%	43.40	71.70%	24.53	3.77%	0.00%
Ireland	19.05%	47.62%	33.33	85.71%	%00.0	14.29	%00.0
Italy	15.67%	39.10%	45.23	79.82%	6.28%	13.30	0.59%
Latvia	53.64%	6.36%	40.00	81.82%	0.91%	0.91%	16.36%
Lithuania	11.65%	40.96%	47.39	91.57%	4.42%	%00.0	4.02%
Luxemponrg	25.00%	%2999	8.33%	100.00%	%00.0	%00.0	0.00%
Malta	%60.6	81.82%	%60.6	100.00%	%00.0	%00.0	%00.0
Netherlands	25.41%	50.83%	23.76	77.56%	5.61%	15.51	1.32%
Poland	18.55%	63.64%	17.82	80.00%	16.73	2.55%	0.73%
Portugal	22.75%	43.78%	33.48	97.85%	0.86%	%00.0	1.29%
Romania	17.07%	82.93%	%00.0	31.71%	86.09	2.44%	4.88%
Slovakia	24.49%	46.94%	28.57	87.76%	2.04%	%00.0	10.20%
Slovenia	18.75%	%29.99	14.58	96.88%	%00.0	3.13%	0.00%
Spain	27.19%	49.71%	23.10	92.69%	7.02%	0.29%	0.00%
Sweden	33.83%	44.78%	21.39	92.54%	6.47%	1.00%	0.00%
United	22.84%	26.46%	50.70	72.42%	12.91	14.58	0.09%

Source: ITC business survey in the EU, 2015-2016.

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